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E.O. 12065: N/A
TAGS: SNAR, BL
SUBJECT: GOB PLAN FOR COCA CONTROL

1. INTRODUCTION AND SUMMARY:

MISSION HAS DEVELOPED, IN CONSULTATION WITH WORKING LEVEL OF GOB NARCOTICS COUNCIL, A DRAFT PLAN FOR THE REDUCTION OF COCA CULTIVATIONS AND REPRESSION OF COCAINE TRAFFICKING IN BOLIVIA. WE ARE SIMULTANEOUSLY SENDING THIS TO THE DEPARTMENT AND CIRCULATING IT (EXCEPT THE FINAL SECTION ON FINANCIAL REQUIREMENTS) TO HIGHER LEVELS OF THE GOB FOR COMMENTS AND SUGGESTED MODIFICATIONS.

2. THIS DOCUMENT, IN ITS FINAL FORM, WILL BE PRESENTED TO US BY THE GOB FOR CONSIDERATION. OUR INTENTION IS THAT BY AN EXCHANGE OF LETTERS, WE WILL AGREE IN PRINCIPLE WITH THE OBJECTIVES OF THE DOCUMENT AND WILL AGREE TO CONSIDER FINANCING OF ELEMENTS OF THE PLAN WHERE THE GOB REQUIRES ASSISTANCE, SUBJECT TO THE NEGOTIATION OF SPECIFIC PROJECT OR OTHER AGREEMENTS.
3. BEFORE THE GOB RETURNS ITS COMMENTS TO US, WE WOULD APRRECIATE THE COMMENTS OF THE DEPARTMENT, IN ORDER THAT THE FINAL DOCUMENT IS ONE THAT WILL BE MUTUALLY SATISFACTORY TO THE GOB AND THE USG. END INTRODUCTION AND SUMMARY.

4. THE SECTION ON FINANCIAL REQUIREMENTS IS BASED ON DISCUSSIONS AT THE WORKING LEVELS OF THE GOB AND WE FEEL IT IS REALISTIC. WE HAVE NOT, HOWEVER, MADE ANY COMMITMENTS TO THE GOB FOR FINANCING, AND, AS NOTED IN THE SUMMARY (PARA 2), WE ANTICIPATE THAT WE WOULD AGREE IN PRINCIPLE WITH THE GOB DOCUMENT AND AGREE TO CONSIDER FINANCING SUBJECT TO FURTHER NEGOTIATIONS.

5. IF THE PLAN IS CARRIED OUT SUCCESSFULLY, AN ANOMALY WILL OCCUR THAT, FOR A PERIOD OF TIME, COCA FARMERS WILL BE AUTHORIZED TO GROW MORE COCA THAN THEY ARE AUTHORIZED TO SELL. SEVERAL OPTIONS FOR DEALING WITH THIS SITUATION ARE PRESENTED IN A SEPARATE TELEGRAM.

6. THE DRAFT GOB PLAN FOLLOWS:

DEPARTMENT OF STATE/A/CDC/MR
REVIEWED BY E.B. Rudd DATE 1/26/13
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TS AUTH. REASON(S)
ENDORSE EXISTING MARKINGS ☐
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BOLIVIAN PLAN FOR COCA CONTROL

I. INTRODUCTION
II. STRATEGY AND GENERAL TIME FRAME
III. OBSERVATIONS
IV. GOAL
V. OBJECTIVES
VI. OBJECTIVES AND SUB OBJECTIVES
VII. COURSES OF ACTION
VIII. ORGANIZATIONAL STRUCTURE
IX. FINANCIAL REQUIREMENTS

BOLIVIAN GOVERNMENT PLAN FOR COCA CONTROL

I. INTRODUCTION

THIS IS A STATEMENT OF THE GOVERNMENT OF BOLIVIAS (GOB) INTENTIONS AND PLANS FOR CARRYING OUT A COMPREHENSIVE PROGRAM OF COCA CONTROL IN ACCORDANCE WITH THE GOBS RESPONSIBILITIES AS A SIGNATARY TO THE 1961 SINGLE CONVENTION ON NARCOTICS. THE PROGRAM WILL BE CARRIED OUT OVER A FIVE YEAR PERIOD AND IN SUCH A WAY AS TO CAUSE MINIMUM DISRUPTION TO POOR, SMALL CULTIVATORS OF COCA AND TO CONTRIBUTE TO THE FARMERS WELFARE THROUGH ECONOMIC AND SOCIAL DEVELOPMENT.

THE GOB RECOGNIZES THE PROBLEMS CAUSED BY THE FACT THAT BOLIVIA IS THE SOURCE OF APPROXIMATELY ONE-HALF THE COCAINE THAT REACHES ILLICIT WORLD MARKETS, AND THAT OVER-PRODUCTION OF COCA RESULTS IN COCAINE PRODUCTION AND ITS CONSEQUENT SOCIAL AND ECONOMIC PROBLEMS. THE ECONOMIC ACTIVITY OF ABOUT 26,000 FARM FAMILIES (OF WHICH 12,000 ARE IN THE CHAPARE, THE PRIMARY COCA GROWING AREA), OUT OF A POPULATION OF 5 1/2 MILLION BOLIVIANS, IS ADVERSELY AFFECTING THE ECONOMIC, SOCIAL AND POLITICAL WELFARE OF THE ENTIRE BOLIVIAN NATION. ILLICIT COCA PRODUCTION HAS SEVERELY DAMAGED BOLIVIAS IMAGE ABROAD AS WELL AS ERODED CONFIDENCE IN NATIONAL INSTITUTIONS.

BECAUSE OF THE ENORMITY OF THE PROBLEM OF COCA CONTROL IN TERMS OF BOLIVIAS LIMITED RESOURCES, THE GOB WILL REQUIRE AND IS COUNTING ON FINANCIAL AND TECHNICAL SUPPORT FROM THE INTERNATIONAL COMMUNITY, AND ESPECIALLY FROM THE UNITED STATES, TO HELP IT ATTAIN AN EFFECTIVE COCA CONTROL PROGRAM. THE BOLIVIAN COCA CONTROL PROGRAM WILL BE OF MUTUAL BENEFIT TO BOLIVIA AND COCAINE CONSUMING NATIONS THAT PROVIDE A LUCRATIVE MARKET AND DEMAND FOR COCAINE.

THE GOB IS THOROUGHLY AND DEFINITELY COMMITTED TO IMPLEMENTING AN EFFECTIVE COCA CONTROL PROGRAM, WITH PARTICULAR EMPHASIS ON THE CHAPARE, WHICH PRODUCES AN ESTIMATED 80 PERCENT OF THE BOLIVIAN COCA LEAF ENTERING THE ILLICIT TRADE. THERE FOLLOWS A PRESENTATION OF THE GOBS STRATEGY AND GENERAL TIME FRAMES, GOALS, OBJECTIVES, PROPOSED COURSES OF ACTION, ORGANIZATIONAL STRUCTURE AND FINANCIAL REQUIREMENTS.

II. STRATEGY AND GENERAL TIME FRAME

BEGINNING IN APRIL AND MAY INITIAL OPERATIONS TO ERADICATE COCA IN ILLEGAL ZONES WILL BEGIN AS WILL IMPROVED AND INTENSIFIED ENFORCEMENT OPERATIONS DIRECTED AT TRAFFICKING IN THE CHAPARE. AT THE SAME TIME POSITIVE AND FORCEFUL ACTION WILL BE TAKEN TO HALT ALL NEW PLANTINGS OF COCA THROUGHOUT THE NATION.

BEGINNING IN 1982, AND CONTINUING UNTIL PRODUCTION IS IN BALANCE WITH LEGAL NEED, PROGRESSIVE STEPS WILL BE TAKEN TO ERADICATE ALL COCA IN EXCESS OF TWO HECTARES, ALL UNREGISTERED COCA, ALL COCA CULTIVATIONS IN EXCESS OF ONE HECTARE, THEN ALL COCA IN EXCESS OF ONE-HALF HECTARE AND FINALLY ALL COCA IN EXCESS OF LEGAL NEED. THESE ERADICATIONS WILL BE FOCUSED PRIMARILY IN THE CHAPARE AND WILL BE CONCURRENT WITH RURAL DEVELOPMENT AND SOCIAL WELFARE ACTIVITIES IN THE ERADICATION AREAS. CURRENT PROJECTIONS INDICATE THAT REDUCTION IN THE CHAPARE TO ONE HECTARE PLOTS WILL BE COMPLETED BY MID-1984 AND TO 1/2 HECTARE PLOTS BY THE END OF 1984. NATIONALLY, REDUCTION TO ONE HALF HECTARE PLOTS WILL BE COMPLETED BY THE END OF 1985 AND PRODUCTION BROUGHT INTO BALANCE WITH DEMAND BY THE END OF 1987.

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A GOVERNMENT COCA MONOPOLY HAS BEEN ESTABLISHED TO CONDUCT ALL LEGAL BUYING AND SELLING OF COCA LEAF WHILE ESTABLISHING THE EXACT LEGAL NEEDS OF BOLIVIA, TO CONTROL BOTH LEGAL TRANSPORT AND CULTIVATION OF COCA, AND TO ASSURE THAT LEGAL CONSUMERS ARE SUPPLIED AT A REASONABLE PRICE. THE MONOPOLY IS CURRENTLY FUNCTIONING AND WILL BE COMPLETELY STAFFED BY 1983.

ENFORCEMENT OF LAWS PROHIBITING THE TRANSPORT OF COCA LEAF FOR ILLICIT PURPOSES, POSSESSION OR TRANSPORTATION OF COCAINE OR COCA PRODUCTS FOR ILLICIT PURPOSES AND TRAFFICKING IN THESE PRODUCTS WILL BE VIGOROUSLY CARRIED OUT UNTIL SUCH TRAFFICKING IS UNDER CONTROL. PRECURSORS USED IN THE MANUFACTURE OF COCAINE WILL ALSO BE CONTROLLED. THIS WILL BE DONE BY ESTABLISHING MOBILE AND STATIONARY CHECKPOINTS ALONG ROADS AND INITIATING RIVER INTERDICTION OPERATIONS AND AIR TRAFFIC INSPECTION. FACTORIES AND LABORATORIES WILL BE LOCATED AND DESTROYED. AN ELITE POLICE INVESTIGATION UNIT WILL GATHER INTELLIGENCE ON THE MOVEMENT OF REFINED COCAINE AND ON MAJOR VIOLATORS AND WILL SEEK TO INTERDICT THE COCAINE AND ARREST THE VIOLATORS.

THESE ACTIONS WILL BE COORDINATED BY THE NATIONAL COUNCIL FOR THE FIGHT AGAINST NARCOTICS TRAFFICKING (NARCOTICS COUNCIL) AND CARRIED OUT BY THE NATIONAL DIRECTORATES FOR THE CONTROL OF DANGEROUS SUBSTANCES (NARCOTICS POLICE), FOR THE CONTROL AND TAXATION OF COCA LEAF (COCA MONOPOLY) AND FOR CROP SUBSTITUTION AND DIVERSIFICATION, AND THE PROJECT FOR DEVELOPMENT, CHAPARE-YUNGAS (PRODES). THE ARMED FORCES WILL ALSO BE INVOLVED IN ANTI-NARCOTICS OPERATIONS. IN PARTICULAR, THE ARMY WILL PROVIDE SECURITY FOR ERADICATION TEAMS, ESPECIALLY FOR INITIAL OPERATIONS, THE AIR FORCE WILL PROVIDE HELICOPTER TRANSPORT TO DETECT AND CARRY OUT OPERATIONS AGAINST COCAINE FACTORIES, AND THE NAVY WILL CARRY OUT RIVER INTERDICTION OF COCA AND COCAINE.

GIVEN THE POLITICAL AND ECONOMIC CONDITIONS IN BOLIVIA, AND ESPECIALLY IN THE COCA PRODUCING ZONES, ERADICATION OF COCA CULTIVATION CANNOT BE CONTEMPLATED WITHOUT THE CONCURRENT UNDERTAKING OF INTEGRATED RURAL DEVELOPMENT, INCLUDING THE INTRODUCTION OF ALTERNATE CROPS AND OTHER SOURCES OF INCOME. BECAUSE FUNDING HAS BEEN RESTRICTED IN THE PAST, PRODES IS NOT IN A POSITION TO BEGIN AN IMMEDIATE ALTERNATE CROP PROGRAM. IT WILL TAKE ONE TO TWO YEARS TO GET A FULL-SCALE ALTERNATE CROP PROGRAM UNDERWAY AND ANOTHER ONE TO SEVEN YEARS, DEPENDING UPON THE CROP, BEFORE FARMERS BEGIN TO RECEIVE INCOME FROM THE NEW CROPS. THEREFORE, INITIAL EMPHASIS WILL BE PLACED ON GENERAL DEVELOPMENT OF THE AREA, SUCH AS RURAL ELECTRIFICATION, ROAD IMPROVEMENT, AGRO-INDUSTRY (TO PROCESS OTHER CROPS ALREADY GROWN IN THE AREA AS WELL AS THE NEW CROPS) AND IMPROVED MARKETING FACILITIES.

TO INITIATE THE ERADICATION PROGRAM, THE GOB PLANS TO HOLD A MEETING IN THE CHAPARE IN MAY. IN THIS MEETING, THE PRESIDENT, ACCOMPANIED BY KEY MINISTERS, WILL ANNOUNCE THE ACTIONS THE GOB PLANS TO TAKE. THEY WILL EXPLAIN CAREFULLY THAT THE LAW, IN FULLFILLMENT OF INTERNATIONAL COMMITMENTS, REQUIRES A REDUCTION IN COCA CULTIVATION AND THEY WILL STATE THAT THE GOB INTENDS TO ENFORCE THE LAW. THEY WILL OFFER FARMERS INCENTIVES TO ERADICATE THEIR EXCESS COCA VOLUNTARILY, POINTING OUT THAT FARMERS NOT COMPLYING WITH THE LAWS REQUIREMENTS TO REDUCE THEIR COCA AND NOT PARTICIPATING IN THE VOLUNTARY PROGRAM WILL HAVE THEIR COCA DESTROYED BY THE GOVERNMENT WITHOUT COMPENSATION.

AT THE SAME TIME, THEY WILL ANNOUNCE A COMPREHENSIVE DEVELOPMENT PLAN FOR THE REGION. THE FIRST PROJECT WILL BE THE INITIATION OF ELECTRIFICATION IN THE CHAPARE, THE NUMBER ONE "FELT NEED" IN THE AREA. AT THE SAME TIME, THE USG WILL ANNOUNCE ITS INTENTION TO ASSIST IN THE DEVELOPMENT OF THE AREA AS WELL AS IN CARRYING OUT THE VOLUNTARY AND, LATER, MANDATORY ERADICATION PROGRAMS.

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III. OBSERVATIONS

A. THE DECREE LAW 18714 PUT INTO EFFECT NOVEMBER 25, 1981 AND MODIFIED IN APRIL 1982 PROVIDES LEGAL AUTHORITY FOR ALL OF THE ACTIONS CONTEMPLATED IN THIS PLAN. THE LAW FURTHER DESIGNATES THE NATIONAL COUNCIL FOR THE FIGHT AGAINST NARCOTICS TRAFFICKING AS THE ONLY COMPETANT ORGANIZATION TO FORMULATE NATIONAL POLICY WITH REGARD TO PREVENTION AND REPRESSION OF NARCOTIC TRAFFICKING, INCLUDING THE PRODUCTION AND SALE OF COCA. THE COUNCIL IS ALSO THE ONLY ORGANIZATION AUTHORIZED TO COOPERATE WITH INTERNATIONAL ORGANIZATIONS TO COORDINATE THE FIGHT AGAINST NARCOTIC TRAFFICKING IN ACCORDANCE WITH ARTICLE 35 OF THE SINGLE CONVENTION.

THE LAW PROVIDES THE NATIONAL COUNCIL WITH FIVE DEPENDENCIES:

1. NATIONAL DIRECTORATE FOR ADMINISTRATION AND FINANCE

2. NATIONAL DIRECTORATE FOR CONTROL OF DANGEROUS SUBSTANCES (NARCOTICS POLICE)

3. NATIONAL DIRECTORATE FOR SUBSTITUTION AND/OR DIVERSIFICATION OF CROPS

4. NATIONAL DIRECTORATE FOR CONTROL AND TAXATION OF COCA LEAVES (COCA MONOPOLY)

5. NATIONAL DIRECTORATE FOR PREVENTION, REHABILITATION AND INVESTIGATION

6. IN ADDITION, PROJECTS FOR COCA CONTROL ENFORCEMENT, WHILE DIRECTED BY THE NATIONAL COUNCIL WILL, IN MANY CASES, RECEIVE SUBSTANTIAL SUPPORT FROM THE ARMED FORCES AND THE NATIONAL POLICE.

IN 1977, THE GOB SET UP THE PROJECT FOR DEVELOPMENT, CHAPARE-YUNGAS (PRODES) TO STUDY THE POSSIBILITIES FOR THE SUBSTITUTION AND DIVERSIFICATION OF CROPS IN THE TWO MAJOR COCA GROWING AREAS. IN 1980, PRODESS CHARTER WAS CHANGED TO DESIGNATE IT AS THE EXECUTING AGENCY FOR CROP DIVERSIFICATION AND DEVELOPMENT IN THESE TWO AREAS. THE RELATIONSHIP BETWEEN THE NARCOTICS COUNCIL AND PRODES WAS DEFINED IN AN AGREEMENT SIGNED IN NOVEMBER, 1981, WHICH CONFIRMED THE NARCOTICS COUNCIL AS THE POLICY MAKING INSTRUMENTALITY AND PRODES AS THE EXECUTING AGENCY FOR CROP SUBSTITUTION AND DEVELOPMENT. IT IS EMPOWERED TO COORDINATE WITH OTHER BOLIVIAN DEVELOPMENT ORGANIZATIONS WORKING IN THE CHAPARE AND YUNGAS AREAS.

THUS THE GOB HAS ESTABLISHED THE ORGANIZATIONAL FRAMEWORK TO CARRY OUT THE ACTIONS PROPOSED HEREIN. ADDITIONAL INFORMATION ON THE INSTITUTIONS LISTED ABOVE IS PRESENTED IN SECTION VIII.

B. THE TRANSITION OF THE FARMERS FROM COCA TO ALTERNATE INCOME-PRODUCING CROPS WILL BE DIFFICULT, TIME CONSUMING AND ECONOMICALLY DISRUPTIVE. STUDIES BY U.S. AS WELL AS BOLIVIAN AGENCIES HAVE SHOWN THAT THE INTRODUCTION OF ALTERNATE CROPS AND OF MARKETING STRUCTURES FOR THESE CROPS WILL BE A LONG AND DIFFICULT TASK DUE TO THE TIME IT TAKES FOR MANY OF THE NEW CROPS TO REACH MATURITY, THE NEED TO ESTABLISH THE MARKETING STRUCTURE FOR THE NEW CROPS, THE NEED TO TRAIN THE FARMERS IN NEW CULTIVATION PRACTICES, THE PROBABILITY THAT AGRICULTURAL FACTORS WILL PRECLUDE THE SUCCESS OF SOME TRANSITION CROPS AND THE INESCAPABLE FACT OF A SUBSTANTIAL LOSS OF CASH INCOME IN THE TRANSITION PROCESS BY THE ALREADY NEAR SUBSISTENCE FARMERS.

C. THE FARMERS ORGANIZATIONS, OR "SINDICATOS", IN THE TRANSITION AREAS WILL BE THE MEDIUM THROUGH WHICH VOLUNTARY AND MANDATORY REDUCTION OF COCA CULTIVATIONS MUST BE NEGOTIATED. THESE SINDICATOS NOT ONLY CAN INFLUENCE THE FARMER TO UNDERTAKE DESIRED ACTIONS, BUT ALSO CAN EXERT CONSIDERABLE INFLUENCE AGAINST SUCH ACTIONS. THE SINDICATOS HAVE SUBSTANTIAL POLITICAL POWER AND MUST BE DEALT WITH CAREFULLY.

D. GOVERNMENTAL ACTIONS IN THE PAST TO DISRUPT AND INTERDICT THE TRAFFIC IN COCA LEAF AND COCA PRODUCTS HAVE MET WITH TEMPORARY SUCCESS. SUCH SUCCESSES HAVE, UNFORTUNATELY, RESULTED IN CONSIDERABLE PRESSURES TO HALT SUCH ACTIONS.

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E. THE EMERGENCE OF TRAFFICKING NETWORKS IN BOLIVIA HAS BROUGHT ENORMOUS SUMS OF MONEY INTO THE HANDS OF INDIVIDUALS WHO DO NOT WANT ANY CHANGE IN THE "STATUS QUO". THESE PERSONS ARE ABLE AND WILLING TO SUPPORT ELEMENTS WHO WOULD OPPOSE ANY GOVERNMENT WHICH SERIOUSLY CONFRONTS THE COCA PROBLEM.

F. THE GOB IS DETERMINED, RECOGNIZING ALL OF THE INHERENT CONSTRAINTS, TO MAKE AN ALL-OUT AND SUSTAINED EFFORT TO REVERSE THE PROLIFERATION OF COCA CULTIVATION AND PROCESSING WHICH HAS OCCURRED OVER THE PAST SEVERAL YEARS. IT BELIEVES, HOWEVER, THAT SUCCESS CAN ONLY BE OBTAINED IF THERE IS ADEQUATE INTERNATIONAL SUPPORT FOR THE BOLIVIAN EFFORT.

IV. GOAL

TO REDUCE SUBSTANTIALLY BY THE END OF 1984 COCA CULTIVATION IN EXCESS OF THAT REQUIRED TO SUPPLY LEGITIMATE DEMAND AND, BY 1987, ALL EXCESS COCA CULTIVATION AND, IN ACCORDANCE WITH BOLIVIAS COMMITMENT TO THE 1961 SINGLE CONVENTION, TO CREATE AN EFFECTIVE SYSTEM TO MAINTAIN AND CONTROL COCA PRODUCTION AT LEGAL LEVELS. AT THE SAME TIME TO CARRY OUT A VIGOROUS CAMPAIGN AGAINST NARCOTICS TRAFFICKING.

V. OBJECTIVES

A. TO REDUCE THE CULTIVATION OF COCA LEAF IN BOLIVIA TO THE LEVEL OF LEGAL USE THROUGH AN ERADICATION PROGRAM BEGINNING WITH THE DESTRUCTION OF ALL ILLICIT COCA CULTIVATIONS AND THEN MOVING TO AN ADJUSTMENT OF THE REMAINING LICIT COCA PRODUCTION TO BRING IT INTO BALANCE WITH LICIT DEMAND.

B. TO ESTABLISH A CAPACITY FOR DETERMINING LEVELS OF LICIT DEMAND AND TO ALLOCATE AND ENFORCE CROP QUOTAS SO THAT PRODUCTION WILL NOT EXCEED SUCH LICIT NEED; TO CONTROL TRANSPORTATION AND MARKETING OF COCA LEAF BEING PURCHASED AND SOLD BY THE GOVERNMENT COCA MONOPOLY TO PREVENT ITS LEAKAGE INTO ILLICIT USE AND TO ENSURE DELIVERY OF COCA LEAF TO LICIT CONSUMERS AT A REASONABLE PRICE.

C. TO CARRY OUT INCOME REPLACEMENT, ECONOMIC AND SOCIAL DEVELOPMENT PROGRAMS IN THE COCHABAMBA AND LA PAZ DEPARTMENTS, WITH EMPHASIS ON THE CHAPARE, CONCURRENTLY WITH COCA REDUCTION AND CONTROL MEASURES.

D. TO INSTITUTE A SUSTAINED AND EFFECTIVE ENFORCEMENT EFFORT AGAINST NARCOTIC TRAFFICKERS AND PROCESSORS WITH EMPHASIS ON CONTINUED DISRUPTION OF THE TRAFFICKING AND APPREHENSION OF MAJOR VIOLATORS, AND TO INTERDICT AND CONTROL TRANSPORTATION OF COCA LEAF AND PRECURSORS DESTINED FOR THE ILLICIT MARKETS.

VI. OBJECTIVES AND SUB-OBJECTIVES

A. TO REDUCE THE CULTIVATION OF COCA LEAF IN BOLIVIA TO THE LEVEL OF LEGAL USE THROUGH AN ERADICATION PROGRAM BEGINNING WITH THE DESTRUCTION OF ALL ILLICIT COCA CULTIVATION AND THEN MOVING TO AN ADJUSTMENT OF THE REMAINING LICIT COCA PRODUCTION TO BRING IT INTO BALANCE WITH LEGAL DEMAND.

1. PREVENT ANY NEW PLANTINGS OF COCA AND ELIMINATE THE MARKETING OF COCA SEEDINGS BY JUNE 1982.

2. ERADICATE ALL COCA PLANTINGS WHICH ARE OUTSIDE OF THE TRADITIONAL GROWING AREAS BY DECEMBER 1982.

3. ERADICATE ALL CULTIVATIONS OF COCA IN EXCESS OF TWO HECTARES IN THE CHAPARE BY DECEMBER 1982.

4. ERADICATE ALL COCA CULTIVATED BY FARMERS WHO FAILED TO REGISTER IN THE AREA OF THE CHAPARE BY JULY 1983.

5. ERADICATE ALL REGISTERED COCA IN EXCESS OF ONE HECTARE IN THE CHAPARE BY JULY 1984.

6. REDUCE ALL ONE HECTARE PLOTS IN CHAPARE TO ONE-HALF HECTARE BY DECEMBER 1984.

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7. ERADICATE ALL UNREGISTERED OR INACCURATELY REGISTERED COCA CULTIVATIONS IN THE YUNGAS BY OCTOBER 1984.

8. ERADICATE ALL REGISTERED COCA IN EXCESS OF ONE HECTARE IN THE YUNGAS BY JUNE 1985.

9. ERADICATE ALL REGISTERED COCA IN EXCESS OF ONE-HALF HECTARE IN THE YUNGAS BY DECEMBER 1985.

10. ELIMINATE ALL COCA HECTARAGE IN EXCESS OF THE LEGAL DEMAND BY DECEMBER 1987.

B. TO ESTABLISH A CAPACITY FOR DETERMINING LEVELS OF LICIT DEMAND AND TO ALLOCATE AND ENFORCE CROP QUOTAS SO THAT PRODUCTION WILL NOT EXCEED SUCH LICIT NEED; TO CONTROL THE TRANSPORTATION AND MARKETING OF COCA LEAF BEING PURCHASED AND SOLD BY THE GOVERNMENT COCA MONOPOLY TO PREVENT ITS LEAKAGE INTO ILLICIT USE AND TO ENSURE DELIVERY OF COCA LEAF TO THE LICIT CONSUMERS AT A REASONABLE PRICE.

NOTE: A GOVERNMENT COCA MONOPOLY HAS BEEN ESTABLISHED TO CARRY OUT THIS OBJECTIVE. THE MONOPOLY IS CURRENTLY:
A. BUYING THE COCA LEAF FROM PURCHASING CENTERS AND SUB-CENTERS IN THE YUNGAS AND THE CHAPARE.

B. DISTRIBUTING CONTROLLED QUANTITIES OF COCA LEAF TO CENTERS IN THE COCA CONSUMPTION AREAS OF BOLIVIA.

C. LICENSING RETAIL VENDORS OF COCA LEAF AND ESTABLISHING MAXIMUM SALES QUOTAS FOR EACH VENDOR.

D. ESTABLISHING PRICES FOR BUYING AND SELLING COCA.

E. CONTROLING THE MOVEMENT OF LEAF FROM CULTIVATOR TO CONSUMER THRU A SYSTEM OF BILLS OF LADING AND WAYBILLS FOR TRANSPORTERS AND VENDORS.

F OPERATING ESTABLISHED INSPECTION AND CONTROL POINTS.

THE MONOPOLY WILL COMPLETE THE FOLLOWING ACTIONS TO ACHIEVE MORE FULLY THE OBJECTIVES;

1. DETERMINE ANNUAL LICIT DEMAND FOR COCA BY MARCH 1983.

2. SET PURCHASE QUOTAS FOR SUPPLYING LICIT DEMAND BY APRIL 1983.

3. BEGIN ALLOCATION OF CROP OR PRODUCTION QUOTAS BY JULY 1983 COMPLETE THIS ACTION BY JULY 1988.

C. TO CARRY OUT INCOME REPLACEMENT, ECONOMIC AND SOCIAL DEVELOPMENT PROGRAMS IN THE COCHABAMBA AND LA PAZ DEPARTMENTS, WITH EMPHASIS ON THE CHAPARE, CONCURRENTLY WITH THE COCA REDUCTION AND CONTROL MEASURES.

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1. ESTABLISH A MECHANISM FOR COORDINATING THE ACTIONS OF THE DEVELOPMENT/CROP REPLACEMENT PROGRAM WITH THAT FOR CONTROL AND REDUCTION BY MAY 1982.

2. IDENTIFY, IN CONJUNCTION WITH FARMER ORGANIZATIONS, THE PRIORITIES FOR BASIC INFRASTRUCTURE AND COMMUNITY SERVICE INVESTMENTS IN THE CHAPARE BY MAY 1982.

3. INITIATE HIGH VISIBILITY COMMUNITY SERVICE PROJECTS BY JUNE 1982.

4. CHANNEL FUNDS FROM EXISTING DEVELOPMENT PROJECTS TO THE CHAPARE IN ORDER TO INITIATE HIGH VISIBILITY INFRASTRUCTURE PROJECTS SUCH AS FARM TO MARKET ROADS, AGRO-INDUSTRY AND COMMUNITY DEVELOPMENT BY JULY 1982.

5. IN CONJUNCTION WITH INTERNATIONAL DONOR AGENCIES, DEVELOP FOLLOW-ON PROJECTS/PROPOSALS FOR CROP REPLACEMENT AND OTHER REGIONAL DEVELOPMENT INVESTMENTS FOR THE CHAPARE BY AUGUST 1982.

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6. START IMPLEMENTATION OF CROP REDUCTION AND OTHER AREA DEVELOPMENT PROJECTS IN THE CHAPARE BY DECEMBER 1982.

7. ESTABLISH A SET OF DEVELOPMENT ACTIVITES TO COMPLEMENT CROP REDUCTION MEASURES TO BE IMPLEMENTED IN THE YUNGAS BY DECEMBER 1983.

8. INITIATE IMPLEMENTATION OF SELECTED DEVELOPMENT ACTIVITIES IN CONJUNCTION WITH THE CROP REDUCTION MEASURES TAKEN IN THE YUNGAS BY JULY 1984.

D. TO INSTITUTE A SUSTAINED AND EFFECTIVE ENFORCEMENT EFFORT AGAINST NARCOTIC TRAFFICKERS AND PROCESSORS WITH EMPHASIS ON CONTINUED DISRUPTION OF TRAFFICKING AND APPREHENSION OF MAJOR TRAFFICKERS.

1. ESTABLISH MOBILE CHECK POINTS, TO OPERATE ON A CONTINUOUS BASIS, DIRECTED TOWARD RANDOM LOCATIONS, WITH THE PRIMARY TARGET THE TRANSPORT OF BULK COCA LEAF AND BULK PRECURSORS IN THE CHAPARE.

2. ENHANCE THE CAPABILITY FOR AND CARRY OUT HELICOPTER OPERATIONS TO LOCATE AND, IF POSSIBLE, DESTROY ILLICIT COCA PROCESSING FACTORIES.

3. ESTABLISH A CAPACITY FOR AND CARRY OUT RIVER INTERDICTION OPERATIONS AGAINST BOTH BULK LEAF AND REFINED COCA PRODUCTS.

4. ENHANCE THE CAPABILITY FOR AND CARRY OUT AIR TRANSPORT INSPECTION, TARGETED PRIMARILY TOWARD BOTH PUBLIC AND PRIVATE INTERNAL AIR TRANSPORT, NOT EXCLUDING INTERNATIONAL FLIGHTS.

5. ENHANCE THE CAPABILITY FOR AND CARRY OUT INSPECTION AND CONTROL OF MATERIALS USED AS PRECURSORS.

6. ESTABLISH AN ELITE INVESTIGATION UNIT TARGETED AT MOVEMENT OF REFINED COCA PRODUCTS AND PARTICULARLY AT APPREHENSION OF MAJOR VIOLATORS.

VII. COURSES OF ACTION

INTRODUCTION

THE REALIZATION OF THE OBJECTIVES AND SUB-OBJECTIVES PRESENTED IN THIS PLAN WILL DEPEND, IN THE FINAL ANALYSIS, UPON THE AVAILABILITY OF PEOPLE WHO ARE DEDICATED TO ACCOMPLISHING THE TASKS ASSIGNED AND UPON THE ACCEPTANCE OF ERADICATION AND CONTROL ACTIVITIES BY THE TARGETS OF THE PLAN, THE COCA FARMERS. TO MOTIVATE THE OFFICIALS ASSIGNED TO THE GOVERNMENT UNITS DESCRIBED IN THIS PLAN TO DO THE JOBS AND TO LOWER THE LEVEL OF RESISTANCE THEY WILL ENCOUNTER, ADEQUATE SUPPORT -- MATERIAL, FINANCIAL AND PSYCHOLOGICAL -- MUST BE PROVIDED, BOTH TO THESE OFFICIALS AND TO THE COCA FARMERS.

THE GOB HAS LIMITED FINANCIAL RESOURCES AND LIMITED EQUIPMENT WITH WHICH TO EMBARK ON A PROGRAM AS AMBITIOUS AS THE PLAN PRESENTED HERE, ESPECIALLY WITHIN THE COMPRESSED TIME FRAMES PROPOSED. IT PLANS TO START WITH THE ERADICATION OF COCA IN ZONES WHERE COCA CULTIVATION IS PROHIBITED, USING AVAILABLE BUT LIMITED GOB RESOURCES, AND EVEN THEN WITH SOME U.S. ASSISTANCE.

MOVING FROM ERADICATION IN THE PROHIBITED ZONES TO ERADICATION IN THE CHAPARE CANNOT BE CONTEMPLATED WITH ANY HOPE OF SUCCESS, EVEN IN THE SHORT TERM, WITHOUT SOME ASSURANCE OF IMMEDIATE OUTSIDE ASSISTANCE.

CURRENTLY SUSPENDED U.S. STATE DEPARTMENT (INM) PROJECTS CAN BE REPROGRAMMED AND REDIRECTED TO PROVIDE SUPPORT TO THE CONTROL UNITS IN THE INITIAL PHASE. SIMILARLY PORTIONS OF SUSPENDED USAID RURAL DEVELOPMENT PROJECTS CAN BE REPROGRAMMED AND REDIRECTED FOR IMMEDIATE, INITIAL ACTIVITIES IN THE CHAPARE TO HELP OVERCOME COCA FARMERS CONCERNS ABOUT THEIR FUTURE.

AID AND INM ASSISTANCE COULD PROVIDE A DEGREE OF ASSURANCE TO MOTIVATE THE GOBS PERSONNEL TO CONTINUE EFFORTS. NEW PROGRAMS, PROJECTS AND FUNDS WOULD, OF COURSE, BE NECESSARY TO CARRY THE PLAN FORWARD TO ULTIMATE SUCCESS.

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OVERVIEWS

FOR EACH SUB-OBJECTIVE, AN OVERVIEW OF PLANNED COURSES OF ACTION TO ACHIEVE THE SUB-OBJECTIVE WILL BE GIVEN. THE OVERVIEW WILL BE FOLLOWED BY A LISTING OF THE DEPENDENCIES OF THE NATIONAL COUNCIL THAT WILL BE RESPONSIBLE FOR UNDERTAKING THE PROGRAMMED ACTIONS AND A PROJECTION OF MANPOWER, MATERIAL AND FINANCIAL SUPPORT REQUIRED.

FINALLY AN INDICATION WILL BE MADE OF WHAT IMMEDIATE AND FUTURE ASSISTANCE FROM U.S. AND OTHER SOURCES WILL BE NEEDED.

OBJECTIVE A:

REDUCE THE CULTIVATION OF COCA LEAF TO A LEVEL TO MEET LEGAL DEMAND.

1. PREVENT ANY NEW PLANTINGS OF COCA AND ELIMINATE THE MARKETING OF COCA SEEDLINGS BY JUNE 1982.

OVERVIEW

TEAMS WILL BE SENT INTO THE CHAPARE AND THE YUNGAS TO LOCATE AND TO RECORD ANY AREAS WHICH ARE BEING PREPARED FOR CULTIVATION. THE TERM "YUNGAS" IS USED IN THIS PAPER TO REFER TO ALL THE COCA PRODUCING AREAS IN LA PAZ DEPARTMENT.

AREAS WILL BE PLOTTED ON MAPS AND OWNERSHIP WILL BE RECORDED. FARMERS, THROUGH THEIR SINDICATOS, WILL BE ADVISED THAT ANY ILLEGAL COCA MUST BE ERADICATED, EITHER VOLUNTARILY OR MANDATORILY. THESE TEAMS WILL, AS TIME IS AVAILABLE, BEGIN PLOTTING AND RECORDING ALL COCA CULTIVATIONS. NURSERIES WHICH ARE RAISING COCA SEEDLINGS AND ANY PERSONS WHO HAVE A SUPPLY OF SEEDLINGS FOR SALE WILL HAVE ALL SEEDLINGS IMMEDIATELY DESTROYED BY THESE TEAMS.

RECORDS WILL BE MAINTAINED AND PERIODIC INSPECTIONS WILL VERIFY THAT NEW FIELDS ARE NOT PLANTED IN COCA. FAILURE OF THE FARMERS VOLUNTARILY TO DESTROY NEW PLANTS WILL BE VIGOROUSLY CORRECTED BY MANDATORY ERADICATION.

THE EXECUTION OF THIS SUB-OBJECTIVE MUST BE ACCOMPANIED BY PROPAGANDA DIRECTED TOWARD WINNING THE COOPERATION OF THE SINDICATOS AND FARMERS. PROPAGANDA CAMPAIGNS AIMED AT THIS OBJECTIVE MUST BEGIN WITH THE FIRST OPERATIONS AGAINST NEW PLANTINGS AND MUST CONTINUE THROUGHOUT.

THE PROMISES MADE IN THE CAMPAIGN PROPAGANDA MUST BE KEPT, I.E. PAYMENTS PROMISED TO THOSE CAMPESINOS WHO VOLUNTARILY DESTROY THEIR OWN CULTIVATIONS IN THE CHAPARE MUST BE PROVIDED. FURTHERMORE, THE SUB-OBJECTIVES OF OBJECTIVE 3 (INCOME REPLACEMENT, ECONOMIC AND SOCIAL DEVELOPMENT IN COCHABAMBA AND THE CHAPARE) MUST BE EFFECTIVE AND MUST BE PROVIDED CONCURRENTLY WITH THE ERADICATION EFFORTS. THE PROMPT MANDATORY ERADICATION OF CULTIVATIONS BY NON-COOPERATIVE CAMPESINOS AND THE PAYMENTS TO COOPERATIVE CAMPESINOS WHO VOLUNTARILY DESTROYED THEIR CULTIVATIONS MUST BE EFFECTIVE AND OBVIOUS.

THE REDUCTION PROGRAM CONTEMPLATES A COMBINATION OF A VOLUNTARY PROGRAM AND A MANDATORY ONE. FARMERS WILL BE OFFERED A TIME PERIOD IN WHICH TO REDUCE THEIR PLANTATIONS TO REQUIRED LIMITS OR TO ERADICATE THEIR UNREGISTERED COCA. IF THEY COMPLY, THEY WILL RECEIVE AN INCENTIVE PAYMENT TO COMPENSATE THEM FOR THEIR LABOR AND MAY AT THEIR OPTION RECEIVE KUTSU SEED. FARMERS WILL BE ENCOURAGED TO DESTROY THEIR COCA IN ADVANCE OF THE TIME SCHEDULED FOR THE VARIOUS REDUCTION PHASES AND WILL RECEIVE PAYMENT FOR COCA DESTRUCTION WHEN THEY COOPERATE. THE METHOD OF ERADICATION TO BE USED BY THE FARMERS IS OPTIONAL. THEY MAY CUT THE COCA PLANTS TO THE GROUND AND THEN SOW KUTSU SEED, OR THEY MAY UPROOT THE COCA PLANTS AND SOW A CROP OF THEIR CHOICE. WITH THE FIRST OPTION, THE KUTSU WILL GROW RAPIDLY AND CHOKE OUT REGROWTH OF THE COCA PLANTS, BUT THERE IS A LIMITED MARKET FOR KUTSU.

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VERIFICATION WILL BE MADE BY TEAMS OF THE BUREAU OF COORDINATION (SEE BELOW) TO MEASURE THE AMOUNT OD COCA TO BE DESTROYED VOLUNTARILY AND TO ASSURE THAT THE FARMER HAS CUT HIS COCA AND SOWN ANOTHER CROP OR DESTROYED THE COCA BY UP-ROOTING IT. BEFORE PAYMENT IS MADE. A SECOND VERIFICATION WILL BE MADE THREE MONTHS LATER TO ASSURE THAT THE NEW CROP HAS GROWN AND THAT COCA HAS NOT REGROWN.

THE BOLIVIAN AIR FORCE WILL FLY BUREAU OF REDUCTION PERSONNEL DURING THE INITIAL PERIOD TO LOCATE POTENTIAL PLANTATIONS IN TERRITORY NOT SERVED BY PASSABLE ROADS AND, WHENEVER POSIBLE, TO LAND AND ADVISE FARMERS NOT TO PLANT COCA OR TO DESTROY NEW PLANTINGS. DURING THE VERIFICATION PHASES, THEY WILL FLY BUREAU OF COORDINATION PERSONNEL OVER THE SAME TERRITORY ON SIMILAR VERIFICATION MISSIONS. THE INITIAL ESTIMATED CASH PAYMENT FOR DESTRUCTION IS DOLS 150 PER HECTARE AND THE COS OF KUTSU SEED, DOLS 50 PER HECTARE. FARMERS NOT AGREEING TO PARTICIPATE IN THE VOLUNTARY PROGRAM WILL HAVE THEIR CULTIVATIONS DESTROYED BY SPECIAL ERADICATION TEAMS AFTER THE TIME LIMIT ON VOLUNTARY COMPLIANCE HAS ELAPSED. THESE FARMERS WILL RECEIVE NO PAYMENT FOR THEIR DESTROYED COCA.

THIS DUAL VOLUNTARY/MANDATORY APPROACH WILL BE USED IN ALL PHASES OF THE ERADICATION PROGRAM, BEGINNING WITH THIS SUBOBJECTIVE. THE COMPENSATION FOR VOLUNTARY DESTRUCTION OF NEWER FIELDS AND SEEDBEDS MAY BE LESS THAN DOLS 150 SINCE THE LABOR INVOLVED IN THEIR ERADICATION WILL BE LESS THAN FOR FIELDS OF FULLY DEVELOPED COCA PLANTS. PLANTINGS SINCE NOVEMBER 1981 WILL BE DESTROYED BY THE FARMERS THEMSELVES WITH NO COSTS PAID TO THEM. NO FARMER NOR ANY MEMBER OF HIS FAMILY WILL RECEIVE PAYMENT FOR ERADICATION OF THE SAME COCA PLOT MORE THAN ONCE.

ACTION AGENCIES

DIRECTORATE OF CROP SUBSTITUTION AND DIVERSIFICATION (DSD)
BUREAU OF REDUCTION (BR)
BUREAU OF ERADICATION (BE)
BUREAU OF COORDINATION (BC)
BOLIVIAN AIR FORCE

THIS DIRECTORATE HAS BEEN ESTABLISHED BUT IS CURRENTLY AT A VERY LOW LEVEL OF MANPOWER AND HAS PRACTICALLY NO MATERIAL RESOURCES NOR FINANCING.

THIS DIRECTORATE IS, NEVERTHELESS, THE MOST APPROPRIATE OF ALL OF THE DEPENDENCIES OF THE NATIONAL COUNCIL, GIVEN PROPER EXPANSION AND SUPPORT, TO CARRY OUT THE REDUCTION AND ERADICATION REQUIREMENTS OF THIS PLAN AND TO FUNCTION AS THE COORDINATOR FOR THE NATIONAL COUNCIL FOR ESSENTIAL RURAL DEVELOPMENT AND SOCIAL WELFARE PROGRAMS WHICH WILL ACTUALLY BE CARRIED OUT BY OTHER AGENCIES; PARTICULARLY PRODES, BUT ALSO IBTA, CORDECO, AND OTHERS.

SINCE THIS DIRECTORATE IS IN INCIPIENT STAGES OF DEVELOPMENT, IT CAN BE GUIDED INTO THE PRIORITIES OF THE PLAN MORE READILY THAN OTHERS WHOSE PERSONNEL AND BUREAUCRACY HAVE BEEN INCULCATED WITH OTHER PRIORITIES.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED

THE DIRECTORATE CURRENTLY HAS ONLY A DIRECTOR AND FIVE EMPLOYEES. TO ACCOMPLISH THE TASKS PROJECTED THE DIRECTORATE WILL HAVE TO BE EXPANDED TO INCLUDE AT LEAST THREE BUREAUS: THE BUREAU OF ERADICATION, THE BUREAU OF REDUCTION AND THE BUREAU OF COORDINATION. EACH OF THESE BUREAUS WILL HAVE TO BE STAFFED AND EACH WILL REQUIRE A NUMBER OF EMPLOYEES WHOSE MAIN FUNCTION OVER THE NEXT FEW YEARS WILL BE TO WORK IN THE FIELD.

IT IS ESTIMATED THAT THE MINIMUM MANPOWER REQUIREMENTS FOR THE DIRECTORATE WILL BE A HUNDRED PEOPLE; THE MAXIMUM MANPOWER REQUIREMENTS CAN EASILY EXCEED THAT NUMBER BY ANOTHER HUNDRED.

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THE MATERIAL NEEDS SUCH AS DESKS, TYPEWRITERS, FILE CABINETS AND VEHICLES WILL BE CONSONANT WITH THE NUMBER OF PERSONNEL AND THEIR WORK AT HEADQUARTERS AND IN THE FIELD. IT IS PROBABLE THAT OFFICES IN LA PAZ, COCHABAMBA, AND VILLA TUNARI WILL BE REQUIRED.

IN ADDITION, THE BUREAU OF ERADICATION WILL HAVE TO HIRE TEMPORARY LABORERS FREQUENTLY TO CARRY OUT ERADICATION MISSIONS. THE LEVEL OF FINANCIAL SUPPORT REQUIRED WILL BE RELATIVE TO THE NUMBER OF PERSONNEL, THE EQUIPMENT NEEDED AND THE REQUIREMENT TO SUPPORT PERSONNEL AND VEHICLES IN THE FIELD OVER A PROTRACTED PERIOD OF TIME.

FUNDS WILL BE REQUIRED FOR THE VOLUNTARY ERADICATION PROGRAM. A BUDGET TO COVER ALL OF THESE NEEDS WILL HAVE TO BE CAREFULLY WORKED OUT BEFORE FINANCIAL REQUIREMENTS CAN BE ACCURATELY PROJECTED.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

THE IMMEDIATE NEED FOR THIS PARTICULAR SUB-OBJECTIVE IS TO PUT AT LEAST TWO FOUR-MAN TEAMS INTO THE CHAPARE AND AT LEAST ONE FOUR-MAN TEAM INTO THE YUNGAS TO PREVENT FURTHER PLANTING OF COCA. THEIR WORK WILL BE ONGOING FOR SEVERAL MONTHS AND WILL PROBABLY REQUIRE SENDING IN ERADICATION TEAMS IN THE NEAR FUTURE. THE GOB WILL PROVIDE PERSONNEL, SALARIES AND SUPPORT, BUT WILL REQUIRE ASSISTANCE FOR VEHICLES, EQUIPMENT, OPERATING EXPENSES AND PER DIEM. INITIALLY, REQUIREMENTS INCLUDE THREE VEHICLES, MAPPING EQUIPMENT AND A STORAGE FACILITY FOR REPORTS AND MAPS. ALSO REQUIRED WILL BE SALARY AND PER DIEM FOR TWELVE MEN PLUS AT LEAST TWO HEADQUARTERS PERSONNEL AS BACKUP SUPPORT.

2. ERADICATE ALL COCA CULTIVATIONS WHICH ARE OUTSIDE OF THE TRADITIONAL GROWING AREAS BY DECEMBER 1982.

OVERVIEW

SYSTEMATIC ERADICATION OF ILLEGAL PLANTINGS IN THE YAPACANI, OTHER PLANTINGS IN THE SANTA CRUZ DEPARTMENT, AND ILLEGAL PLANTINGS IN THE BENI DEPARTMENT ARE PLANNED FOR COMPLETION BY DECEMBER 31, 1982.

INTELLIGENCE TEAMS ARE WORKING IN THE YAPACANI TO IDENTIFY POSITIVELY THE LOCATIONS OF ALL CULTIVATIONS THERE, NOW ESTIMATED AT APPROXIMATELY 100 PLUS HECTARES. (ERADICATION OF THIS COCA WILL REPRESENT A REDUCTION IN PRODUCTION OF DRIED COCA LEAF OF APPROXIMATELY 200 PLUS METRIC TONS PER YEAR FROM THIS AREA). ERADICATION TEAMS SUPPORTED BY THE MILITARY WILL MOVE INTO THE AREA AND ERADICATE ALL COCA CULTIVATIONS THAT CAN BE LOCATED. THE STUMPS OF THE FIRST HUNDRED HECTARES OF COCA BUSHES CUT DOWN WILL BE TREATED WITH HERBICIDE AS A PILOT PROJECT. THE BALANCE WILL BE DESTROYED BY OTHER METHODS TO DETERMINE THE EFFECTIVENESS OF ERADICATION WITHOUT HERBICIDE.

THE ARMY WILL PROVIDE TRANSPORTATION OF MEN AND MATERIEL TO A BASE SITE. THEY WILL PROVIDE FOOD AND SHELTER FOR THE ENTIRE PARTY AND WILL TRANSPORT ERADICATION TEAMS TO AND FROM ERADICATION SITES. IN ADDITION THE ARMY CONTINGENT WILL PROVIDE SECURITY TO THE ERADICATION TEAMS AT ALL ERADICATION SITES. THE AIR FORCE WILL PROVIDE OVERFLIGHTS FOR PURPOSES OF RECONNAISSANCE, SUPERVISION, AND TO DIRECT PROTECTION OF THE OPERATION.

WHILE THE YAPACANI ERADICATION OPERATION IS TAKING PLACE, INTELLIGENCE TEAMS WILL BE IDENTIFYING OTHER CULTIVATIONS IN THE SANTA CRUZ DEPARTMENT WHICH WILL BE, IN THEIR TURN, DESTROYED BY THE ERADICATION TEAMS. THE PROCESS WILL CONTINUE UNTIL THERE ARE NO LONGER ANY AREAS OF CULTIVATIONS EXISTING OUTSIDE OF THE DEPARTMENTS OF LA PAZ AND COCHABAMBA.

THE YAPACANI OPERATION IS A PILOT PROJECT FOR THE FIRST 100 HECTARES OF COCA TO BE ERADICATED IN SO FAR AS THE USE OF HERBICIDES TO COAT THE STUMPS OF COCA BUSHES WHICH HAVE BEEN

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CUT DOWN IS CONCERNED. . THE MINISTRY OF AGRICULTURE OF THE GOB WILL CONDUCT AN ECOLOGICAL IMPACT STUDY OF THIS PILOT PROJECT TO DETERMINE WHAT, IF ANY, EFFECT THE USE OF THE HERBICIDE WILL HAVE ON THE ENVIRONMENT.

ACTION AGENCY

THE DCD AND THE DE UNDER THE DCD WILL HAVE THE ACTION ON THIS SUB-OBJECTIVE AS WELL AS FOR ALL ERADICATIONS UNDER ANY OF THE SUBSEQUENT SUB-OBJECTIVES. THE OPERATIONAL STATUS OF THIS DIR[illegible]TE AND ITS BUREAUS HAS BEEN DESCRIBED UNDER SUB-OBJECTIVE 1. IN THE PILOT PROJECT THE INTELLIGENCE GROUP WORKING IN THE YAPACANI ARE PERSONNEL OF THE DIRECTORATE FOR CONTROL AND TAXATION OF COCA LEAF.

PRELIMINARY PLANNING FOR THE FORMATION OF ERADICATION TEAMS AND PROVISION OF MILITARY SUPPORT HAS BEEN DONE BY THE NATIONAL COUNCIL WITH ASSISTANCE FROM THE AFOREMENTIONED DIRECTORATES. AS QUICKLY AS POSSIBLE ALL THE ERADICATION ACTIONS WILL BE TRANSFERRED TO THE DSU.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED
THE YAPACANI OPERATION PROJECTS ONE HUNDRED AND TEN MEN TO EFFECT THE ERADICATION AND TWO HUNDRED MILITARY PERSONNEL TO PROVIDE SUPPORT. THE ORIGINAL ESTIMATE OF COST TO SUPPORT THE ERADICATION TEAM AND THE MILITARY SECURITY CONTINGENT IS DOLS 102,500 DOLLARS. THERE ARE REPORTS, AS YET UNCONFIRMED, THAT CULTIVATION IN THE YAPACANI MAY BE AS HIGH AS 400 HECTARES. THE ERADICATION OF ALL CULTIVATIONS IN EXCESS OF THE ORIGINAL 100 HECTARES WILL REQUIRE ADDITIONAL PER DIEM AND OPERATIONAL SUPPORT BUT WILL NOT INVOLVE COSTS FOR HERBICIDE AND CARRIER. THERE ARE NO ACCURATE ESTIMATES FOR THE HECTARAGE TO BE ENCOUNTERED IN THE BALANCE OF THE OPERATIONS AGAINST CULTIVATION IN OTHER ILLEGAL ZONES.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

NO ADDITIONAL ASSISTANCE REQUIRED.

HERBICIDE EXPERIMENTS TO BE CONDUCTED CONCURRENTLY WITH THE ERADICATION OF COCA IN ILLEGAL AREAS

THE PROJECTED COST OF COCA ERADICATION IN THE FIRST OPERATIONS IS SO HIGH, DOLS 1025.00 PER HECTARE, (TOTAL COST, DOLS 1025.00 PER HECTARE; COST TO USG, DOLS 527.00 PER HECTARE) EVEN CONSIDERING THAT SOME OF THE EXPENSE IS FOR DURABLE EQUIPMENT THAT CAN BE REUSED IN SUBSEQUENT OPERATIONS, THAT FURTHER EXPERIMENTS TO FIND CHEAPER METHODS OF ERADICATION ARE REQUIRED. THESE COSTS ARE BASED ON SOURCES CARRIED OUT BY THE U.S. DEPARTMENT OF AGRICULTURE AND THE GOVERNMENT OF PERU WHO HAVE BEEN ADAPTED TO FOR[illegible]ENGINEERING AND BASIC STRUCTURES. EVEN IF IT TURNS OUT, ON THE BASIS OF EXPERIENCE, THAT LABOR AND OTHER COSTS ARE LESS THAN HAS BEEN ESTIMATED, HERBICIDE AND KEROSENE COST REMAIN HIGH. AFTER THE INITIATION OF THE YAPACANI OPERATION, THE GOB WILL RECOMMEND AN EXPERIMENT, TO BE CARRIED OUT IN THE CHAPARE, TO SEE IF LESS EXPENSIVE, LOCALLY AVAILABLE HERBICIDES, PARTICULARLY THOSE WHICH USE WATER AS A CARRIER RATHER THAN KEROSENE, CAN BE USED EFFECTIVELY. THESE STUDIES WILL BE COMPLETED AS RAPIDLY AS POSSIBLE.

3. ERADICATE ALL COCA CULTIVATIONS IN EXCESS OF TWO HECTARES IN THE AREA OF THE CHAPARE BY DECEMBER 1982.

OVERVIEW

AT LEAST THREE OR TEAMS WILL BE SENT INTO THE CHAPARE AS EARLY AS JUNE 1982 TO LOCATE AND RECORD CULTIVATIONS OF COCA WHICH ARE IN EXCESS OF TWO HECTARES. THEY WILL PLOT SUCH LOCATIONS ON MAPS, RECORD THE OWNERSHIP AND LOCATION IN REPORTS AND SUBMIT THE REPORTS AND MAPS TO THEIR HEADQUARTERS.

THE TEAMS WILL ADVISE THE FARMERS THROUGH THEIR SINDICATOS THAT CULTIVATIONS IN EXCESS OF ONE HALF HECTARE IS ILLEGAL BUT THAT THE GOB IS BEGINNING REDUCTION BY ERADICATION OF CULTIVATIONS

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IN EXCESS OF TWO HECTARES AND THOSE CULTIVATIONS OWNED BY ABSENTEE LANDLORDS, TO BE FOLLOWED BY ERADICATION OF ALL CULTIVATIONS IN EXCESS OF ONE HECTARE. THEREFORE ALL CULTIVATIONS IN EXCESS OF TWO HECTARES AND CULTIVATIONS OWNED BY ABSENTEE LANDLORDS MUST BE ERADICATED BEFORE THE END OF SEPTEMBER. THEY WILL ADVISE THAT THOSE FARMERS WHO ERADICATE VOLUNTARILY WILL BE ELIGIBLE FOR PAYMENT FOR WORK PERFORMED IN DESTROYING THEIR COCA AND THAT THOSE WHO DO NOT WILL HAVE THEIR CULTIVATIONS MANDATORILY ERADICATED BEGINNING ON THE FIRST OF OCTOBER 1982.

THESE TEAMS WILL DO NO ERADICATIONS THEMSELVES BUT WILL TRY TO ACT AS AMBASSADORS OF THE GOVERNMENT BY EXPLAINING WHY THESE ACTIONS ARE NECESSARY WHILE CARRYING OUT THEIR TASK OF PLOTTING AND RECORDING. ERADICATION TEAMS WILL BE SENT INTO THE AREA AS SOON AFTER THE FIRST OF OCTOBER AS NECESSARY TO ERADICATE THOSE CULTIVATIONS WHICH VERIFICATION HAS DETERMINED HAVE NOT BEEN VOLUNTARILY DESTROYED. ALL ERADICATION OF CULTIVATIONS IN EXCESS OF TWO HECTARES WILL BE COMPLETED BY DECEMBER 31, 1982.

AT LEAST ONE BC TEAM WILL COORDINATE WITH THE BR TEAMS (AND RURAL DEVELOPMENT) TO ASSURE THAT THOSE ERADICATING VOLUNTARLY RECEIVE PAYMENT IN A TIMELY MANNER.

ACTION AGENCIES

DSD, USING ALL THREE OF ITS BUREAUS, WILL EXECUTE THE ACTION. IT IS PROBABLE THAT THIS FIRST ERADICATION IN THE CHAPARE WILL REQUIRE MILITARY SUPPORT. IF THIS IS THE CASE, THE DIRECTORATE AND THE NATIONAL COUNCIL WILL BE RESPONSIBLE TO DEVELOP THE NECESSARY LIAISON WITH THE MILITARY.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED

THE IMMEDIATE NEED FOR THIS SUB-OBJECTIVE IS TO PUT AT LEAST FOUR FOUR-MAN TEAMS (THREE BR AND ONE BCI INTO THE CHAPARE. THE TEAMS WILL BE ALMOST CONSTANTLY IN THE FIELD FROM JULY THROUGH OCTOBER AND WILL BE FREQUENTLY IN THE FIELD THROUGH DECEMBER.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

TO SUPPORT THE FOUR TEAMS IN THE CHAPARE, FOUR VEHICLES AND MAPPING EQUIPMENT WILL BE NEEDED. ALSO REQUIRED FOR BACKUP WILL BE TWO ADDITIONAL HEADQUARTERS PERSONNEL, AS WELL AS SALARIES AND TRAVEL FUNDS FOR 18 PERSONS. THE GOB IS UNABLE TO FULFILL ALL THE IMMEDIATE NEEDS.

4. ERADICATE ALL COCA CULTIVATED BY FARMERS WHO FAIL TO REGISTER IN THE AREA OF THE CHAPARE BY JULY 1983.

OVERVIEW

IN ORDER TO ACCOMPLISH THIS ACTION AS WELL AS SUBSEQUENT SUB-OBJECTIVES, EVERY CULTIVATION WHICH HAS OR HAS NOT BEEN REGISTERED WILL HAVE TO BE PHYSICALLY SURVEYED.

AT LEAST TEN BR TEAMS WILL BE SENT INTO THE CHAPARE BEGINNING IN SEPTEMBER 1982 TO LOCATE, PLOT ON MAPS, PHYSICALLY SURVEY AND RECORD THE PLOTS THAT ARE BEING CULTIVATED BY EVERY REGISTERED COCA FARMER AND THE AREA CULTIVATED BY NON-REGISTERED FARMERS. THE CAMPESINOS OWNING THOSE CULTIVATIONS WHICH ARE NOT REGISTERED AND THEIR SINDICATOS WILL BE ADVISED THAT THE CULTIVATION MUST BE IMMEDIATELY ERADICATED.

THOSE CAMPESINOS WHO VOLUNTARILY REDUCE THEIR COCA CULTIVATIONS WILL BE OFFERED PAYMENT FOR WORK PERFORMED IN DESTROYING THEIR COCA. AT LEAST ONE ADDITIONAL BC TEAM WILL BE SENT INTO THE FIELD TO ASSURE THIS PROMISE. THOSE CAMPESINOS WHO DO NOT COOPERATE WILL HAVE THEIR CULTIVATIONS MANDATORILY ERADICATED AND WILL BE OFFERED NO PAYMENT. ERADICATION TEAMS WILL BE SENT INTO THE FIELD AS SOON AFTER THE FIRST OF MAY 1983 AS NECESSARY TO EFFECT ERADICATION OF THOSE PLOTS NOT VOLUNTARILY ERADICATED, COMPLETING THEIR WORK BY THE END OF JULY 1983. ALL REPORTS, MAPS AND SURVEYS CONDUCTED BY THE TEAMS WILL BE COLLATED AT HEADQUARTERS AND PREPARATIONS WILL GO FORWARD, UTILIZING THIS INFORMATION TO CARRY OUT SUBSEQUENT REDUCTIONS OF CULTIVATION.

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ACTION AGENCY

THE DAD AND ITS SUBORDINATE BUREAUS, BR, BE, AND BC, WILL PERFORM THE OPERATION AS IN SUB-OBJECTIVE 3. AGAIN THE DIRECTORATE AND THE NATIONAL COUNCIL WILL EFFECT LIAISON WITH THE MILITARY FOR SUPPORT AS NECESSARY. THE RESPONSIBILITIES OF THE BC WILL BECOME GREATER IN COORDINATING THE PROVISION OF RURAL ASSISTANCE AS THE WORK OF THE BR TEAMS WILL BE AFFECTING ALL OF THE FARMERS IN THE CHAPARE AND THE TIME SCHEDULE OF THE TOTAL PLAN WILL BEGIN TO CONCERN THE ENTIRE COMMUNITY. PRODES, IDTA AND OTHERS WILL BE COOPERATING.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED

BETWEEN JULY 1982 AND JULY 1983 ALL REGISTERED CULTIVATIONS IN THE CHAPARE MUST BE PHYSICALLY SURVEYED AND RECORDED. THE INITIAL THREE FOUR-MAN TEAMS SENT IN TO LOCATE UNREGISTERED PLOTS WILL HAVE TO BE AUGMENTED BY NOT LESS THAN 10 ADDITIONAL FOUR-MAN TEAMS TO COMPLETE THE ENTIRE SURVEY OF AT LEAST 10,000 KNOWN REGISTERED CULTIVATIONS AS NEAR TO THE FIRST OF MAY 1983 AS POSSIBLE. SUPPORT REQUIREMENTS INCLUDE 10 ADDITIONAL VEHICLES, MAPPING EQUIPMENT FOR EACH TEAM, STORAGE FACILITY FOR REPORTS AND RECORDS AND SUBSTANTIAL BACKUP SUPPORT AT HEADQUARTERS FOR COLLATION AND PLANNING FOR SUBSEQUENT SUB-OBJECTIVES. THE BUREAU OF COORDINATION (BC) WILL ALSO NEED ADDITIONAL TRAINED PEOPLE AND VEHICLES FOR THEIR REQUIRED FIELD WORK. THE BUREAU OF ERADICATION (BE) WILL NEED INCREASED FUNDS FOR ITS WORK, PARTICULARLY FOR CASUAL ERADICATION WORKERS AND HERBICIDES. SUBSTANTIAL INPUTS IN THE FIELD FOR CROP REPLACEMENT AND INFRASTRUCTURE PROJECTS WILL BE NEEDED. A WELL-ORGANIZED AND ORCHESTRATED PROPAGANDA PLAN MUST BE IMPLEMENTED.

IMMEDIATE AND FUTURE ASSISTANCE

FROM THE BEGINNINGS OF THIS SUB-OBJECTIVE COMPREHENSIVE PLANNING FOR THE RAPID PROVISION OF EQUIPMENT TO SUSTAIN MOMENTUM OF THE PLAN WILL BE VITAL. THE ACQUISITION OF VEHICLES TO GET TEAMS IN THE FIELD WITHIN THE TIME SCHEDULES ESTABLISHED WILL BE CRITICAL. SO WILL THE ACQUISITION OF OFFICE EQUIPMENT. THE RESOURCES FOR CROP REPLACEMENT, ECONOMIC AND SOCIAL DEVELOPMENT ARE EQUALLY IMPORTANT. PLANS FOR TIME SCHEDULED PROCUREMENT OF SUCH EQUIPMENT CANNOT BEGIN TOO SOON. LOCAL PROCUREMENT MAY BE REQUIRED ANY DELAY IN PROCUREMENT CAN EASILY AND PROMPTLY DESTROY THE TIME PHASING OF THE ENTIRE PLAN AND CREATE A LOSS OF MOMENTUM WHICH WOULD BE EXCEEDINGLY DIFFICULT TO REGAIN. FURTHERMORE, THE MOTIVATION OF PERSONNEL AND THE CREDIBILITY THEY WERE ABLE TO DEVELOP WITH THE FARMERS WOULD BE LOST. THE COB IS AND WILL BE UNABLE TO COPE WITH THE LOGISTICS OF THIS REQUIREMENT.

5. ERADICATE ALL REGISTERED COCA IN EXCESS OF ONE HECTARE IN THE CHAPARE BY JULY, 1984

OVERVIEW

BEGINNING IN JANUARY 1984 ALL FARMERS WITH MORE THAN ONE HECTARE OF COCA WILL BE ADVISED THAT VOLUNTARY REDUCTION TO ONE HECTARE MUST BE COMPLETED BY THE END OF APRIL, 1984 AND, IF THEY ARE CONVINCED OF THE INTENT OF THE GOVERNMENT AND ITS CAPABILITY TO PROVIDE THE ASSISTANCE PROJECTED IN OBJECTIVE 3, VOLUNTARY ERADICATION SHOULD OCCUR IN THE MAJORITY OF CASES. IF THE FARMERS ARE NOT YET CONVINCED, MANDATORY ERADICATION WILL BEGIN AS SOON AFTER THE FIRST OF MAY AS IS NECESSARY TO REDUCE ALL CULTIVATIONS TO ONE HECTARE BY JULY 1984.

THE WORK OF SURVEY AND MAPPING TEAMS OF THE BR SHOULD HAVE BEEN COMPLETED BY MAY 1983. IT MUST BE ASSUMED HOWEVER THAT MANY LOOSE ENDS WILL REQUIRE AT LEAST THREE OF THE FOUR-MAN TEAMS TO REMAIN IN THE AREA THROUGH 1984. ALL BC TEAMS WILL REMAIN IN THE FIELD.

ALTHOUGH THERE ARE NO RELIABLE DATA AS A BASE FOR THE VARIOUS ESTIMATES, IT IS THE BEST ESTIMATE AT THIS TIME THAT BY JULY 1984 12,000 HECTARES OF COCA WILL HAVE BEEN ERADICATED, REPRESENTING A REDUCTION OF 24,000 METRIC TONS OF DRIED LEAF PER YEAR.

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INFO AMEMBASSY LIMA

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ACTION AGENCY

THE SAME AS FOR SUB-OBJECTIVE 4.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT

AT THIS POINT IF ALL NEEDS TO SUPPORT THE PREVIOUS SUB-OBJECTIVES ARE IN PLACE, THE REQUIREMENTS WILL BE CONTINUED FINANCIAL SUPPORT AND THE TRANSFER OF VEHICLES AND EVEN TEAMS FROM SURVEY AND MAPPING WORK TO THE NOW MORE IMPORTANT WORK OF THE BUREAU OF COORDINATION (BC).

IMMEDIATE AND FUTURE ASSISTANCE

IF THE PLAN HAS BEEN PROGRESSING SUCCESSFULLY UP TO THIS POINT, THERE WILL HAVE BEEN CHANGES IN PERCEPTIONS OF THE REQUIREMENTS FOR BOTH IMMEDIATE AND FUTURE ASSISTANCE. FOR JANUARY OR MAY OF 1984 WHEN THE ACTUAL IMPLEMENTATION OF THIS SUB-OBJECTIVE WILL BEGIN, IT IS ALMOST IMPOSSIBLE, IN MARCH 1982 TO PROJECT IMMEDIATE AND FUTURE NEEDS.

6. REDUCE ALL ONE HECTARE PLOTS IN THE CHAPARE TO ONE-HALF HECTARE BY DECEMBER 1984

OVERVIEW

THIS SUB-OBJECTIVE MAY WELL BE MORE DIFFICULT TO ACCOMPLISH THAN THE REDUCTION TO ONE HECTARE. SINCE MOST OF THE CULTIVATIONS IN THE CHAPARE ARE OF ONE HECTARE OR LESS, MOST OF THE SMALL FARMERS WILL NOT HAVE BEEN DIRECTLY AFFECTED BY PRIOR REDUCTIONS AND ERADICATIONS. HOWEVER, IF THE FARMERS HAVE BEEN CONVINCED BY THE PREVIOUS OPERATIONS OF THE GOVERNMENTS SERIOUSNESS TO REDUCE COCA CULTIVATION AND ALSO THAT THE RURAL DEVELOPMENT PORTION OF THE PLAN IS INDEED EASING THE TRANSITION PROCESS, THIS PHASE COULD GO SMOOTHLY WITH A MAJORITY OF THE FARMERS PARTICIPATING VOLUNTARILY. THE SUCCESS OF THIS PHASE IS THEREFORE DIRECTLY DEPENDENT ON THE EFFECTIVE ACCOMPLISHMENT OF THE FIRST FIVE PHASES.
THE BC AND THE BR TEAMS IN THE FIELD SHOULD BEGIN AS EARLY AS JANUARY 1984 TO ADVISE THE FARMERS OF THE REQUIREMENT TO REDUCE THEIR COCA PLANTATIONS TO ONE-HALF HECTARE BY THE END OF SEPTEMBER 1984 AND THE BC TEAMS, PARTICULARLY, SHOULD ENCOURAGE FARMERS TO BEGIN VOLUNTARY REDUCTION AS EARLY AS POSSIBLE. BY THE OPENING OF THIS PHASE, THE ALTERNATE CROP PROGRAM WILL HAVE TO BE FUNCTIONING AT FULL SCALE.

THE GOB AND THE ACTION AGENCY MUST BE PREPARED TO START ENFORCED ERADICATION IN JULY 1984 IN ORDER TO COMPLETE THIS SUB-OBJECTIVE BY DECEMBER IN THE EVENT THAT VOLUNTARY ERADICATION HAS NOT BEEN SUCCESSFUL.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED

THE MANPOWER AND FINANCIAL SUPPORT WILL EE A CONTINUATION OF WHAT WAS REQUIRED FOR SUB-OBJECTIVE 5. THE LEVEL OF HERBICIDE AND HERBICIDE CARRIER MATERIAL THAT WILL BE REQUIRED FOR THIS PHASE, IF VOLUNTARY ERADICATION IS NOT WIDESPREAD, WILL BE SUBSTANTIALLY GREATER THAN FOR PREVIOUS PHASES.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

IMPOSSIBLE TO PROJECT IN 1982.

7. ERADICATE ALL UNREGISTERED OR INACCURATELY REGISTERED COCA CULTIVATIONS IN THE YUNGAS BY OCTOBER 1984.

AT LEAST TWO BR TEAMS WILL BE TRANSFERRED TO THE YUNGAS FROM THE CHAPARE IN MAY OF 1984. THESE TEAMS WILL PLOT ON MAPS AND RECORD ALL REGISTERED AND UNREGISTERED COCA CULTIVATIONS IN THE YUNGAS BY JULY OF 1984. THEY WILL BE AIDED, IF NECESSARY, BY ADDITIONAL BR TEAMS WHO CAN BE RELEASED FROM WORK IN THE CHAPARE. THE BR TEAMS WILL BE ACCOMPANIED BY AT LEAST ONE BC TEAM. THE WORK WILL BE EXACTLY THE SAME AS THAT DONE DURING SUB-OBJECTIVES 3 AND 4. THE FARMERS WILL BE ADVISED THAT UNREGISTERED PLOTS AND PLOTS IN EXCESSS OF THAT ACTUALLY REGISTERED MUST BE VOLUNTARILY ERADICATED BY AUGUST IF THE PLOT OWNERS ARE TO RECEIVE PAYMENT. THE BE ERADICATION TEAMS WILL BE SENT IN BY THE FIRST OF AUGUST TO ENSURE ERADICATION BY THE END OF OCTOBER 1984 OF ALL CULTIVATIONS NOT VOLUNTARILY DESTROYED. THE BC TEAM OR TEAMS WILL BE DILIGENT IN

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TO SECSTATE WASHDC PRIORITY 1265
INFO AMEMBASSY LIMA

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ASSURING THAT PROMISED PAYMENT IS DELIVERED IN A TIMELY MANNER. THE IMPLEMENTATION OF SELECT DEVELOPMENT ACTIVITIES WILL BEGIN IN THE YUNGAS IN JULY 1984.

ACTION AGENCY

DSD AND ER, BE AND BC.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED

THE MANPOWER AND FINANCIAL SUPPORT WILL BE A CONTINUATION OF THAT PROVIDED FOR THE CHAPARE WITH THE PROVISION THAT AS OPERATIONS WILL BE GOING FORWARD IN BOTH LOCATIONS FROM MAY 1984 ON, THERE WILL PROBABLY BE ADDITIONAL FINANCIAL SUPPORT NEEDED. AS MORE TEMPORARY ERADICATION MANPOWER IS NEEDED TO COPE WITH REQUIRED ERADICATION, COSTS WILL RISE. PROJECTING THE LEVEL OF THESE COSTS IS VIRTUALLY IMPOSSIBLE IN 1982, AS WELL AS PROJECTION OF COSTS FOR ERADICATION HERBICIDES AND MATERIALS.

IMMEDIATE AND FUTURE NEEDS

IMPOSSIBLE TO PROJECT IN 1982.

8. ERADICATE ALL REGISTERED COCA IN EXCESS OF ONE HECTARE IN THE YUNGAS BY JUNE 1985

OVERVIEW

PREPARATION FOR THE EXECUTION OF THIS SUB-OBJECTIVE MUST BEGIN IN 1984 WHEN THE TEAMS GO IN TO ELIMINATE ALL UNREGISTERED COCA. ALL OF THE SAME PRELIMINARY STEPS WHICH ARE OUTLINED FOR SUB-OBJECTIVES 5 AND 6 ARE EQUALLY VALID FOR THIS PHASE OF THE OPERATION. EXPERIENCE SHOULD MAKE THE TASK EASIER AND MISTAKES THAT ARE SURE TO OCCUR IN THE CHAPARE SHOULD NOT BE REPEATED HERE. IN THE EVENT THAT THE FARMERS DO NOT COOPERATE, THE ERADICATION TEAMS WILL GO IN NOT LATER THAN THE FIRST OF APRIL 1985 TO ASSURE THAT ALL CULTIVATIONS IN EXCESS OF ONE HECTARE ARE ERADICATED BY THE END OF JUNE 1985. DEVELOPMENT AND CROP REPLACEMENT ACTIVITIES WILL BE PROVIDED TO COOPERATING FARMERS IN A TIMELY MANNER.

ACTION AGENCY

THE DSD AND THE BR, BE, AND BC.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT

SAME COMMENTS AS FOR 7.

IMMEDIATE AND FUTURE REQUIREMENTS

SAME COMMENT AS FOR 7.

9. ERADICATE ALL REGISTERED COCA IN EXCESS OF ONE-HALF HECTARE IN THE YUNGAS BY DECEMBER 1985

OVERVIEW

AGAIN WE HAVE THE EXACT SAME SET OF CIRCUMSTANCES AS COVERED IN F. THE DIFFERENCE IN DATES AND TIMING IS THE ONLY MODIFICATION THAT CAN BE ANTICIPATED EXCEPT THAT THERE WILL BE MORE THAN ADEQUATE MANPOWER IN THE FORM OF TEAMS WHO HAVE COMPLETED THEIR MISSION IN THE CHAPARE BY DECEMBER OF 1984. THE BC AND BR TEAMS IN THE FIELD SHOULD BEGIN AS EARLY AS JANUARY 1985 ADVISING THE FARMERS TO REDUCE TO ONE-HALF HECTARE BY SEPTEMBER 1985 AND THE BC TEAMS PARTICULARLY SHOULD ENCOURAGE VOLUNTARY REDUCTION. ENFORCED ERADICATION SHOULD BEGIN NOT LATER THAN SEPTEMBER IN ORDER TO COMPLETE THIS SUB-OBJECTIVE BY DECEMBER 1985.

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FM AMEMBASSY LA PAZ
TO SECSTATE WASHDC PRIORITY 1266
INFO AMEMBASSY LIMA

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ACTION AGENCY

DSD AND BR, BC AND BE

MANPOWER, MATERIAL AND FINANCIAL SUPPORT

SAME COMMENTS AS FOR 7.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

SAME COMMENT AS FOR 7.

18. ELIMINATE ALL COCA HECTARAGE IN EXCESS OF THE LEGAL DEMAND BY DECEMBER 1987.

OVERVIEW

THERE WILL BE IN EXCESS OF 10,000 HALF HECTARE COCA CULTIVATIONS IN THE CHAPARE AT THE BEGINNING OF 1985 AND AN UNDETERMINED NUMBER OF HALF HECTARE CULTIVATIONS IN THE YUNGAS AT THE BEGINNING OF 1986. SINCE THE TOTAL PRODUCTION OF COCA LEAF STILL WILL BE IN EXCESS OF THE LEGAL DEMAND, A COMPREHENSIVE PLAN WILL HAVE TO BE DEVELOPED TO SYSTEMATICALLY REDUCE HECTARAGE IN EXCESS OF THE DEMAND. A GREAT DEAL OF EXPERIENCE WILL HAVE BEEN GAINED BETWEEN 1982 AND 1986. PRECISE PLANS FOR THE FINAL PHASE OF ERADICATION WHICH WILL BEGIN EARLY IN 1985 IN THE CHAPARE AND IN EARLY 1986 IN THE YUNGAS WILL BE BASED UPON THE EXPERIENCE GAINED IN THE PREVIOUS PHASES.

OBJECTIVE B:

TO ESTABLISH AN ORGANIZATION FOR DETERMINING LEVELS OF LICIT DEMAND AND TO ALLOCATE AND ENFORCE CROP QUOTAS SO THAT PRODUCTION WILL NOT EXCEED SUCH LICIT NEED; TO CONTROL EFFECTIVELY THE TRANSPORTATION AND MARKETING OF COCA LEAF TO PREVENT ITS LEAKAGE INTO ILLICIT USE AND TO ENSURE DELIVERY OF COCA LEAF TO LICIT CONSUMERS AT A REASONABLE PRICE.

1. DETERMINE AND FIX ANNUAL LICIT DEMAND FOR COCA

OVERVIEW

THE COCA MONOPOLY ORGANIZATION IS CURRENTLY FUNCTIONING AND ACCOMPLISHING MANY OF THE ACTIONS PROJECTED BY THE LANGUAGE OF OBJECTIVE B. THE COURSES OF ACTION HERE OUTLINED SHOULD COMPLETELY ACCOMPLISH THE OBJECTIVE. TO ACCOMPLISH THIS SUB-OBJECTIVE THE MONOPOLY IS CURRENTLY BUYING AND SELLING ALL COCA LEAF FOR THE LICIT MARKET THROUGH LICENSED WHOLESALERS AND VENDORS. THE MONOPOLY IS FURTHERMORE REQUIRING LARGE ENTERPRISES, SUCH AS THE MINES AND SUGAR PLANTATIONS, WHO BUY COCA FOR THEIR WORKERS, TO REGISTER AND PURCHASE THROUGH THE MONOPOLY. AS A BACKGROUND OF DATA IS BEING ESTABLISHED TO DETERMINE THE ACTUAL AND LEGITIMATE NEEDS OF EACH LICENSED VENDOR AND OF THE LARGE ENTERPRISES, THE DATA WILL PROVIDE THE

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INFORMATION TO FIX THE CORRECT ANNUAL DEMAND FOR COCA LEAF.

THIS ACTION IS ONE OF COMPILING RECORDS OF SALES, VERIFYING THE VALIDITY OF THE MARKETS OF THE INDIVIDUAL VENDORS AND THE PURCHASES OF THE LARGE ENTERPRISES, AND COLLATING THIS INFORMATION. HAVING STARTED IN JANUARY 1982, IT IS ESTIMATED THAT BY MARCH 1983 SUFFICIENT INFORMATION WILL HAVE BEEN GATHERED AND COLLATED TO PERMIT AN ACCURATE PICTURE OF THE LICIT DEMAND AND ALLOW THE MONOPOLY TO CORRECTLY ANTICIPATE THE DEMAND FOR THE FOLLOWING YEARS.

ACTION AGENCY

NATIONAL DIRECTORATE FOR CONTROL AND FISCALIZATION OF COCA LEAF.

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INFO OCT-00 ADS-00 AID-07 EEA-10 /029 W

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TO SECSTATE WASHDC PRIORITY 1267
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THIS ORGANIZATION HAS EXISTED FOR SEVERAL YEARS AND WAS FORMERLY A BRANCH OF THE DNCP. IT HAS GROWN FROM A VERY SMALL ORGANIZATION TO A DIRECTORATE IN ITS OWN RIGHT, COMPOSED OF APPROXIMATELY FOUR HUNDRED AND FIFTY PERSONS, NONE POLICE ORIENTED OR TRAINED, WITH FUNCTIONING OFFICES IN ALL PARTS OF THE COUNTRY WHERE THERE IS EITHER COCA PRODUCTION OR A LEGITIMATE MARKET FOR COCA LEAF.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED.

NONE. THE COCA MONOPOLY THROUGH THE PURCHASE AND SALE OF COCA LEAF PRODUCES ITSELF WITH A MARGIN OF PROFIT WHICH WILL BE USED TO SUPPORT THE MONOPOLY AND SOME OF THE NEEDS AND REQUIREMENTS OF THE NATIONAL COUNCIL.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

NONE.

2. SET PURCHASE QUOTAS FOR SUPPLYING LICIT DEMAND BY APRIL 1, 1983

OVERVIEW

IN THE ACCOMPLISHMENT OF THE PREVIOUS OBJECTIVE, THE MONOPOLY WILL DETERMINE NOT ONLY THE LICIT DEMAND BUT ALSO THE PRECISE AREAS WHERE THIS DEMAND EXISTS. THE MONOPOLY, ARMED WITH THIS INFORMATION, WILL ESTABLISH MORE ACCURATELY WHERE THE LEAF SHOULD BE PURCHASED AND HOW IT SHOULD BE ROUTED TO THE CONSUMERS THROUGH ITS CENTERS AND SUB-CENTERS FOR PURCHASE AND RESALE OF THE LEAF TO LICENCED VENDORS. AS AN EXAMPLE, THE LICIT CONSUMERS OF LEAF IN THE AREA OF THE DEPARTMENT OF COCHABAMBA SHOULD BE SUPPLIED THROUGH THE CENTERS AND SUB-CENTERS FOR PURCHASE AND SALE IN THE CHAPARE WHILE THE CONSUMERS IN THE DEPARTMENT OF POTOSI SHOULD BE SUPPLIED FROM CENTERS AND SUB-CENTERS FOR PURCHASE AND SALE IN THE DEPARTMENTS OF LA PAZ AND POTOSI. THESE DEMANDS WILL BE MET BY SPECIFIC QUOTAS FOR THE INITIAL PURCHASE OF LEAF FROM THE DEPARTMENTS OF LA PAZ AND COCHABAMBA.

ACTION AGENCY

SAME AS IN 1. ABOVE.

MANPOWER, MATERIAL AND FINANCIAL NEEDS

SAME AS IN 1. ABOVE.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

SAME AS IN 1. ABOVE.

3. THE MONOPOLY WILL BEGIN ALLOCATION OF CROP OR PRODUCTION QUOTAS BY JULY 1983 AND WILL COMPLETE THIS ACTION BY JULY 1984.

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OVERVIEW

AS ACTIONS 1 AND 2 ABOVE ARE COMPLETED, THE MONOPOLY WILL HAVE DETERMINED THE ANNUAL LEGAL DEMAND FOR COCA AND THE PRECISE AREAS FROM WHICH THIS DEMAND WILL BE MET. ADDING TO THIS PRODUCTION DATA FROM THE 1981 CENSUS, UPDATED BY SURVEYS, IT WILL THEN BE ABLE TO DETERMINE THE LOCATION IN WHICH THE COCA SHOULD BE CULTIVATED IN ORDER TO MEET THE REQUIREMENTS OF THE SUB-CENTERS FOR PURCHASE AND SALE WHICH WILL BE BUYING AND RESELLING THE PRODUCT. BASED ON THE FOREGOING INFORMATION, THE MONOPOLY WILL DESIGNATE CERTAIN CULTIVATORS TO MEET THE DEMAND IN THE AREAS INDICATED. THIS PROCESS WILL BE COORDINATED WITH THE ONGOING REDUCTION AND ERADICATION PROJECTS IN SUCH A WAY AS TO MAKE IT AMPLY CLEAR THAT ONLY THOSE CULTIVATORS SO DESIGNATED WILL BE THE ONES ULTIMATELY TO BE ALLOWED TO MAINTAIN CULTIVATIONS OF COCA ON A CONTINUING BASIS.

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TO SECSTATE WASHDC PRIORITY 1268
INFO AMEMBASSY LIMA

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STATE FOR INM AND ARA

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ACTION AGENCY

SAME AS IN 1. ABOVE.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED

SAME AS IN 1. ABOVE.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

SAME AS IN 1. ABOVE.

OBJECTIVE C:

CARRY OUT INCOME REPLACEMENT, ECONOMIC AND SOCIAL DEVELOPMENT PROGRAMS IN COCHABAMBA AND LA PAZ DEPARTMENTS WITH EMPHASIS IN THE CHAPARE, CONCURRENTLY WITH THE COCA REDUCTION AND CONTROL MEASURES.

OVERVIEW

THE GOB HAS DEFINED COMPLEMENTARY DEVELOPMENT ACTIVITIES TO SUPPORT COCA ERADICATION ACTIONS IN THE LEGAL COCA PRODUCING AREAS, AS DEFINED BY THE NOVEMBER 1981 NARCOTICS LAW, SPECIFICALLY THE DEPARTMENTS OF COCHABAMBA AND LA PAZ. THE FIRST PHASE OF THIS EFFORT (THE STATUS OF WHICH IS DESCRIBED BELOW) PLACES EMPHASIS ON THE INITIATION OF INTEGRATED RURAL DEVELOPMENT ACTIVITIES FOR THE CHAPARE, THE REGION WHICH PRODUCES AN ESTIMATED 80 PERCENT OF THE BOLIVIAN COCA LEAF ENTERING THE ILLICIT TRADE. THESE ACTIVITIES FOR THE CHAPARE ARE SCHEDULED TENTITIVELY TO BE INITIATED WITH USAID/BOLIVIA ASSISTANCE BY JUNE 1982. A SECOND PHASE TO BE SUPPORTED BY THE GOB WILL CONCENTRATE ON SIMILAR ACTIVITIES FOR THE YUNGAS WHICH WILL BE INITIATED IN JULY 1984. THE PROPOSED INTEGRATED RURAL DEVELOPMENT PROGRAM IS NECESSARY TO ASSURE THE SUCCESS OF OBJECTIVES A, B AND D OF THE BOLIVIAN PLAN FOR COCA CONTROL.

THE PROGRAM WILL PROVIDE THE SOCIAL AND ECONOMIC INCENTIVES NECESSARY FOR THE SMALL FARMER CURRENTLY PRODUCING COCA IN EXCESS OF THE LEGALLY ESTABLISHED LEVELS VOLUNTARILY TO REDUCE PRODUCTION. IN ADDITION, THE PROGRAM RESPONDS TO THE NATIONAL PRIORITY PLACED ON THE CHAPARE BY THE GOVERNMENTS 1982-1984 THREE YEAR DEVELOPMENT PLAN BECAUSE OF THE AGRICULTURAL AND AGRO-INDUSTRIAL POTENTIAL OF THE AREA, AS WELL AS ITS STRATEGIC LOCATION TO BOLIVIAS LARGEST CONSUMER MARKETS, I.E. LA PAZ, COCHABAMBA AND SANTA CRUZ DEPARTMENTS. SINCE MANY SMALL FARMERS DERIVE MUCH OF THEIR CASH INCOME FROM COCA PRODUCTION, THE TIMING OF INTEGRATED RURAL DEVELOPMENT ACTIVITIES, PARTICULARLY THE INITIAL INTRODUCTION OF NECESSARY PRODUCTION (I.E. ANNUAL/PERENNIAL COCA CROP SUBSTITUTES) AND MARKETING (I.E. ROAD INFRASTRUCTURE) INPUTS, WILL BE ESSENTIAL TO THE OVERALL SUCCESS OF THE GOVERNMENTS COCA CONTROL PLAN.

THE BOLIVIAN GOVERNMENT HAS BEGUN DISCUSSIONS WITH U.S. AND OTHER INTERNATIONAL/THIRD COUNTRY DEVELOPMENT AGENCIES TO FORMULATE A COMPREHENSIVE INTEGRATED RURAL DEVELOPMENT PROGRAM FOR THE CHAPARE. THE PROGRAM IS TO ENCOMPASS ACTIVITIES INCLUDING: CROP DIVERSIFICATION, AGRICULTURAL PRODUCTION PROCESSING, AGRO-INDUSTRIAL ENTERPRISE DEVELOPMENT, ROAD IMPROVEMENT, POTABLE WATER AND SANITARY SYSTEMS, ELECTRIFICATION, AND THE STRENGTHENING OF EXISTING INSTITUTIONS.

THE MOST SIGNIFICANT PROGRESS TO DATE HAS BEEN THE WORK OF PRODES AND USAID/BOLIVIA IN PREPARING AN INITIAL INTEGRATED RURAL DEVELOPMENT PROJECT, SCHEDULED TO BE SUBMITTED FOR AID/WASHINGTON APPROVAL IN AUGUST 1982. WORK TO DATE HAS INCLUDED THE REVIEW OF THE EXTENSIVE RESEARCH PREVIOUSLY CARRIED OUT BY THE UNIVERSITY OF FLORIDA, THE GENERAL RESEARCH CORPORATION, HASI, INC. AND PRODES. THE PRE-FEASIBILITY STUDIES FOR THE PROJECT ARE SCHEDULED FOR SUBMISSION TO THE BOLIVIAN NARCOTICS CONTROL COUNCIL AND AID/WASHINGTON BY APRIL 30 AND THE FINAL DOCUMENTS BY JULY 31. IN THE FIRST PHASE OF THE PROGRAM, EXISTING RESOURCES FROM USAID/BOLIVIA AND OTHER

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INTERNATIONAL/THIRD COUNTRY PROJECTS WITH THE GOB WILL BE USED AS MUCH AS POSSIBLE, PARTICULARLY IN THE DEVELOPMENT OF INFRASTRUCTURE AND THE INTRODUCTION OF ANNUAL/PERENNIAL COCA CROP SUBSTITUTES.

ACTION AGENCIES

AN INTEGRATED RURAL DEVELOPMENT PROJECT, PARTICULARLY ONE WHICH MUST BE COORDINATED WITH A HIGHLY SENSITIVE COCA REDUCTION ACTIVITY, REQUIRES HIGH LEVEL POLICY GUIDANCE, INTER-INSTITUTIONAL COOPERATION AND OVERSIGHT. AT THE SAME TIME, THE INTERRELATED ACTIVITIES AND COMPONENTS OF THE DEVELOPMENT PROGRAM REQUIRE SUPERVISION AND COORDINATION AT THE LEVEL OF IMPLEMENTATION. PARTICIPATION OF THE BENEFICIARIES IS ESSENTIAL.

THE GOVERNMENT OF BOLIVIA PROPOSES THE CREATION OF A MINISTERIAL LEVEL BOARD OF DIRECTORS, PRESIDED OVER BY A DIRECT REPRESENTATIVE OF THE PRESIDENCY, WHICH WILL MEET PERIODICALLY TO ENSURE THAT THE PROJECT PROGRESSES IN THE PROPER FASHION, AS WELL AS TO APPROVE ITS PLANS AND BUDGET. THE BOARD OF DIRECTORS WILL CHARGE PRODES WITH THE RESPONSIBILITY FOR IMPLEMENTATION, AT THE SUB-REGIONAL LEVEL OF POLICY AND APPROVED PLANS AND BUDGETS. FOR DEVELOPMENT PLANS IN THE CHAPARE, PRODES WILL BE ADVISED BY AND WORK IN CLOSE COORDINATION WITH A CONSULTATIVE COMMITTEE PRESIDED OVER BY THE CORPORACION DE DESARROLLO DE COCHABAMBA (CORDECO), IN WHICH ALL OF THE MAJOR EXECUTING ENTITIES ARE TO BE REPRESENTED, INCLUDING REPRESENTATIVES OF BOTH THE PRIVATE SECTOR AND FARMER ORGANIZATIONS.

THE IMPLEMENTATION OF THE VARIOUS PROJECT COMPONENTS WILL BE CARRIED OUT BY THE APPROPRIATE GOVERNMENT AND PRIVATE SECTOR ENTITIES, INCLUDING COOPERATIVE INSTITUTIONS. THE ORGANIZATIONS AND THEIR RESPECTIVE RESPONSIBILITIES AS CURRENTLY ENVISIONED INCLUDE: CORDECO (OVERALL COORDINATION); INSTITUTO BOLIVIANO DE TECNOLOGIA AGROPECUARIA-IBTA (RESEARCH AND EXTENSION); SERVICIO NACIONAL DE CAMINOS-SNC (ROAD INFRASTRUCTURE); INSTITUTO NACIONAL DE COLONIZACION-INC (COLONIZATION); SERVICIO NACIONAL DE DESARROLLO DE LA COMUNIDAD-SNDC (COMMUNITY DEVELOPMENT); BANCO AGRICOLA DE BOLIVIA-BAB AND BANCO DE COCHABAMBA (CREDIT); MINISTERIO DE PREVISION SOCIAL Y SALUD PUBLICA (SANITATION WORKS); PRIVATE ENTERPRISE (AGRICULTURAL PROCESSING); AND FARMER COOPERATIVES (SAVINGS AND LOANS, INPUT SUPPLY).

MANPOWER, MATERIAL AND FINANCIAL SUPPORT

SPECIFIC RESOURCE REQUIREMENTS FOR THE FIRST PHASE INTEGRATED RURAL DEVELOPMENT ACTIVITIES FOR THE CHAPARE ARE TO BE DETERMINED IN THE PROJECT DESIGN STAGE. NEVERTHELESS, IT IS EXPECTED THAT THE PROJECT WILL CALL FOR EXTERNAL ASSISTANCE IN AREAS OF SPECIALIZED TECHNICAL ASSISTANCE, TRAINING, FUNDING FOR INFRASTRUCTURE INVESTMENTS, AGRICULTURAL PRODUCTION AND PROCESSING CREDIT, AS WELL AS FOREIGN EXCHANGE COSTS.

GIVEN THE GENERALLY LOW LEVEL OF INSTITUTIONAL CAPABILITY OF BOTH THE GOB AS WELL AS PRIVATE SECTOR ENTITIES WHICH WILL PLAY A ROLE IN THE CHAPARE, ASSISTANCE WILL BE REQUIRED TO STRENGTHEN THESE. IN ADDITION, GIVEN THE SERIOUS ECONOMIC DIFFICULTIES FACED BY THE GOB AND THE NATION AS A WHOLE, LIMITED PERSONNEL AND BUDGET SUPPORT MAY HAVE TO BE PROVIDED THROUGH THE INITIAL USAID/BOLIVIA INTEGRATED RURAL DEVELOPMENT PROJECT AND/OR OTHER EXISTING OR NEW INTERNATIONAL/THIRD COUNTRY EFFORTS DIRECTED TO THE CHAPARE AS A MEANS OF ASSURING THE ACHIEVEMENT OF OBJECTIVE C. AND ITS RESPECTIVE SUB-OBJECTIVES.

OBJECTIVE D:

INSTITUTE SUSTAINED ENFORCEMENT AGAINST MAJOR TRAFFICKERS AND TRAFFICKING IN COCA AND COCA PRODUCTS.

1. ESTABLISH MOBILE CHECK-POINTS, TO OPERATE ON A CONTINUOUS BASIS, DIRECTED TOWARD RANDOM LOCATIONS, WITH THE PRIMARY TARGET THE TRANPORT OF BULK COCA LEAF AND BULK PERCURSORS IN THE CHAPARE.

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TO SECSTATE WASHDC PRIORITY 1270
INFO AMEMBASSY LIMA

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STATE FOR INM AND ARA

DEPT ALSO PASS AID

OVERVIEW

A REASONABLE ESTIMATE FOR THE QUANTITY OF BULK DRIED COCA LEAF THAT WILL BE PRODUCED IN THE CHAPARE IN 1982 IS 82,000 METRIC TONS. IN OTHER TERMS, TWO MILLION SIX HUNDRED AND SIXTY FIVE THOUSAND (2,665,000) 62.5 LB. TAMBORES OF COCA LEAF WILL BE TRANSPORTED FROM THE FIELDS TO DISTRIBUTION POINTS AND FROM THERE TO FACTORIES. AT THE PRESENT PRACTICALLY NONE OF THIS LEAF IS GOING TO THE LEGAL MARKET. SIMILARLY AN ENORMOUS QUANTITY OF BULK PRECURSORS: KEROSENE, BICARBONATE OF SODA, ETHER, HYDROCHLORIC ACID, SULPHURIC ACID AND OTHERS, ARE BEING TRANSPORTED FROM VENDORS TO THE FACTORIES AND LABORATORIES. REGARDLESS OF WHAT BASIS IS USED TO ESTIMATE THE QUANTITY OF BULK LEAF AND PRECURSORS NECESSARY TO PRODUCE THE COCA PASTE, BASE AND FINALLY COCAINE HCL, THE FIGURES WILL BE ENORMOUS.

FIXED CONTROL POINTS MUST BE MANNED 24 HOURS PER DAY, 7 DAYS PER WEEK TO BE EFFECTIVE AND EVEN THEN THEY CAN BE CIRCUMVENTED. MOBILE CONTROL POINTS ESTABLISHED AT RANDOM LOCATIONS, BASED WHENEVER POSSIBLE ON INTELLIGENCE, AND NOT REMAIN IN PLACE LONGER THAN 36 HOURS, WILL FUNCTION WITH THE ELEMENT OF SURPRISE AND BY THEIR MOBILITY AND SELECTION OF RANDOM LOCATIONS, WILL MAKE ESTABLISHMENT OF ALTERNATE ROUTES OF TRANSPORT MUCH MORE DIFFICULT. THE ESTABLISHMENT OF AT LEAST EIGHT PERMANENT MOBILE CHECKPOINTS TEAMS WORKING AT LEAST ONE AND AS MANY AS THREE SURPRISE OPERATIONS A WEEK AT RANDOM WILL CAUSE A MAJOR DISRUPTION OF TRAFFICKING, WHICH WILL RESULT IN THE CONFISCATION OF SUBSTANTIAL QUANTITIES OF COCA LEAF, VEHICLES AND PRECURSORS. RECENT MODIFICATIONS OF THE LAW MAKE IT POSSIBLE FOR CHECKPOINTS TEAMS TO RETAIN ONLY A SMALL QUANTITY OF THE MATERIAL SEIZED FOR LEGAL EVIDENCE AND TO DESTROY THE REST ON THE SPOT WHERE IT WAS SEIZED. BECAUSE SUCH ACTIONS WILL CAUSE A STRONG REACTION, THE TEAMS MUST BE WELL-SELECTED, WELL-EQUIPPED AND HAVE COMPLETE BACKING FROM THE TOP LEVELS OF THE GOVERNMENT. THEY WILL ALSO NEED DEDICATED ARMED POLICE OR MILITARY SUPPORT DURING THE FIRST MONTHS OF OPERATION. IT IS PROPOSED TO START WITH ONE SUCH TEAM IN MAY OF 1982 AND EXPAND AS RAPIDLY AS POSSIBLE TO NO LESS THAN FIVE SUCH TEAMS BY OCTOBER OF 1982 AND EIGHT TEAMS BY DECEMBER 1982. EACH TEAM WILL BE COMPOSED OF ONE TRAINED OFFICER, THREE SUBORDINATE PERSONNEL AND, INITIALLY, A PLATOON OF POLICE OR MILITARY. ARMED POLICE OR MILITARY SUPPORT WILL BE REDUCED AS THE LIKELIHOOD OF RESISTANCE DECLINES. THE POLICE OR MILITARY WILL PROVIDE PROTECTION AS WELL AS THE MANPOWER TO HANDLE AND DESTROY THE BULK LEAF AND THE PRECURSORS THAT WILL BE SEIZED.

ACTION AGENCY

THE NATIONAL DIRECTORATE FOR CONTROL OF DANGEROUS SUBSTANCES (THE DNSP OR NARCOTICS BOLIVIA IS THE APPROPRIATE AGENCY TO RUN THIS OPERATION. IT HAS PERSONNEL TRAINED IN POLICE AND LEGAL PROCEDURES TO ASSURE ORDERLY PROCESSING OF EVIDENCE AND PRESENTATIONS OF PROSECUTIONS TO THE COURTS. THEY MUST SUPPORTED AT LEAST INITIALLY BY WELL-ARMED AND DISCIPLINED POLICE OR MILITARY FORCES, BUT IT MUST BE CLEARLY ESTABLISHED THAT OF MILITARY IS UTILIZED AT A SUPPORT FORCE AND NOT A COMMAND FORCE.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED

EIGHT FOUR-MAN TEAMS, PLUS RELIEF PERSONNEL, PLUS OFFICE PERSONNEL TO PREPARE REPORTS FOR THE COURTS AND TO HANDLE EVIDENCE AND THE PAPERWORK CONNECTED WITH SEIZED BULK LEAF AND PRECURSORS AND TRANSPORT WILL BE REQUIRED. THIS OPERATION IS ESTIMATED TO REQUIRE AT LEAST ONE HUNDRED PERSONNEL STATIONED AT COCHABAMBA AND SANTA CRUZ WITH ADEQUATE QUARTERS, OFFICE FACILITIES, OFFICE EQUIPMENT, AND AT LEAST EIGHT TO TEN VEHICLES. THESE PERSONNEL WILL BE PERMANENTLY STATIONED AT COCHABAMBA AND SANTA CRUZ SO WILL NEED ONLY PER DIEM FOR THE

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C O R R E C T E D C O P Y (PARA 2) SUB-PARA ADDED)

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TEAMS AND POLICE OR MILITARY FOR THE ACTUAL TIMES OF OPERATION WHILE ON CHECKPOINT DUTY. CHECKPOINT DUTY SHOULD BE A MINIMUM OF 36 CONTINUOUS HOURS PER WEEK PER TEAM, INCLUDING WEEKENDS (THIS TYPE OF OPERATION CANNOT BE EFFECTIVE IF A 5-DAY, 40-HOUR WEEK IS ATTEMPTED).

IMMEDIATE AND FUTURE ASSISTANCE NEEDED.

THE GOB SHOULD BE ABLE TO COVER THE MANPOWER SITUATION SIMPLY BY TRANSFERING EXISTING DNSP PERSONNEL TO PERMANENT ASSIGNMENT AT COCHABAMBA AND AT SANTA CRUZ. THE PROVISION OF ADEQUATE QUARTERS AND ADEQUATE OFFICE FACILITIES MAY REQUIRE SOME FINANCIAL ASSISTANCE, AS WILL PER DIEM FOR TEAMS ON CHECKPOINT DUTY. WHILE THE DNSP HAS A GREAT DEAL OF RADIO EQUIPMENT FURNISHED BY THE U.S., MUCH OF IT IS NO LONGER OPERATIONAL BECAUSE OF LACK OF MAINTENANCE AND SPARE PARTS DURING THE PAST TWO YEARS. TECHNICAL SUPPORT AND REPLACEMENT PARTS WILL BE NEEDED QUICKLY. OF THE VEHICLES SUPPLIED TO THE DNSP IN THE PAST, LESS THAN HALF--OR 17-- ARE CURRENTLY OPERATIONAL. MANY OTHERS NEED MAJOR REPAIR TO PUT THEM IN OPERATIONAL CONDITION. ALL HAVE NOW HAD SEVERAL YEARS OF HARD USE. THE DNSP ALSO HAS A FEW NEW TOYOTAS PURCHASED WITH ITS OWN FUNDS BUT ALL ARE COMMITTED TO OTHER USES.

2. ENHANCE THE CAPABILITY FOR AND CARRY OUT HELICOPTER OPERATIONS TO LOCATE AND, IF POSSIBLE, DESTROY ILLICIT COCA PROCESSING FACTORIES.

OVERVIEW

MANY OF THE FACTO IES FOR REDUCING BULK LEAF TO COCA PASTE ARE LOCATED IN REMOTE AND CONCEALED AREAS WHICH CANNOT EASILY BE REACHED BY ESTABLISHED ROADS. THE SUPPLY OF BULK LEAF IS CARRIED INTO THE FACTORIES ON THE BACKS OF FARMERS. THE FINISHED PRODUCTS GO OUT EITHER BY THE SAME MEANS OR, FREQUENTLY, BY AIR. WHILE MOST OF THE FACTORIES ARE LOCATED IN OR NEAR THE CHAPARE AREA MANY ARE IN MORE REMOTE AREAS IN THE DEPARTMENTS OF BENI, SANTA CRUZ, LA PAZ AND PANDO.

THERE ARE REPORTS THAT THE FACTORIES IN THE AREA BETWEEN THE CHAPARE AND YAPACANI ARE SUPPLIED BY AS MANY AS EIGHT HUNDRED PORTERS IN A SINGLE DAY. LOCATING AND FOLLOWING SUCH TRANSPORTATION ROUTES TO FACTORIES SHOULD BE NO MORE DIFFICULT THAN FOLLOWING ANTS TO AN ANTHILL.

BEGINNING IN MAY, 1982, A SPECIAL TEAM OF THE DNSP, WITH THE SUPPORT OF HELICOPTER UNITS OF THE AIR FORCE, WILL CARRY OUT OPERATIONS TO CONDUCT SURVEILLANCE OF ROUTES OF TRANSPORTATION IN THE CHAPARE AND YAPACANI REGIONS IN ORDER TO LOCATE, AND, IF POSSIBLE, DESTROY THESE FACTORIES.

THE DIFFICULT PART OF THESE OPERATIONS, GIVEN THE CURRENT BOLIVIAN AIR FORCE HELICOPTER FLEET, WILL BE TO PUT SUFFICIENT MANPOWER ON THE GROUND AS AN IMMEDIATE REACTION FORCE TO DESTROY THE FACTORIES, ONCE LOCATED. THE BOLIVIAN AIR FORCE HAS NO HELICOPTERS CAPABLE OF TRANSPORTING ARMED UNITS, THEIR EQUIPMENT AS DESIGNED ONLY FOR RECONNAISSANCE.

ACTION AGENCIES

NATIONAL DIRECTORATE FOR CONTROL OF DANGEROUS SUBSTANCES (DNCSP) AND THE BOLIVIAN AIR FORCE.

MANPOWER, MATERIAL AND FINANCING NEEDED

IF THES' OPERATIONS ARE SUCCESSFUL ADDITIONAL HELICOPTERS WITH TROOP LIFT CAPACITY WILL BE REQUIRED TO:

1) CONDUCT MORE OF THESE OPERATIONS IN THE CHAPARE AND YAPACANI AREAS AND EXPAND THEM TO MORE REMOTE LOCATIONS, AND TO

2) HAVE THE MEANS TO PUT NECESSARY MANPOWER ON THE GROUND IN ORDER TO DESTROY THE FACTORIES, STOCKS OF BULK LEAF AND PRECURSORS, AND, IF POSSIBLE, CAPTURE THE PEOPLE OPERATING THE FACTORIES.

AN INCREASED LEVEL OF EFFORT WILL REQUIRE FUNDS FOR FUEL, REPAIR AND REPLACEMENT PARTS AND MAINTENANCE FOR THE AIRCRAFT AS WELL AS THE PROVISION OF ADDITIONAL AIRCRAFT.

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IMMEDIATE AND FUTURE ASSISTANCE NEEDED.

PURCHASE OF TWO HELICOPTERS FOR BOLIVIAN AIR FORCE WITH FY 1978 FMS FUNDS. THE SALE WILL BE ON THE CONDITION THAT AIR FORCE WILL USE THE HELICOPTERS IN SUPPORT OF ANTI-NARCOTIC OPERATION.

3. ESTABLISH A CAPACITY FOR AND CARRY OUT RIVER INTERDICTION OPERATIONS AGAINST BOTH BULK LEAF AND REFINED COCA PRODUCTS.

OVERVIEW

RIVERS ARE AN IMPORTANT MEANS FOR THE TRANSPORT OF COCA AND COCAINE, PARTICULARLY IN THE DEPARTMENTS OF COCHABAMBA, BENI AND SANTA CRUZ. LAKE TITICACA HAS ALSO BEEN USED TO TRAFFIC COCA AND COCAINE BETWEEN BOLIVIA AND PERU.

THE BOLIVIAN NAVY HAS AGREED TO ASSIST TO INTERDICT THE TRANSPORT OF BULK LEAF, PRECURSORS AND COCA PRODUCTS ALONG RIVER ROUTES. HOWEVER, THEY DO NOT HAVE THE LAUNCHES NECESSARY TO CARRY OUT THE MISSION.

ACTION AGENCY
BOLIVIAN NAVY

MANPOWER, MATERIAL AND FINANCING SUPPORT NEEDED

A MINIMUM OF FOUR LAUNCHES FOR RIVER SERVICE IN THE DEPARTMENTS OF BENI, COCHABAMBA AND SANTA CRUZ.

IMMEDIATE AND FUTURE ASSISTANCE NEEDED

IMMEDIATELY CONDUCT A SURVEY OF THE AREA AND THE SITUATION TO DETERMINE THE TYPE OF LAUNCH OR BOAT WHICH IS MADE LOCALLY AND WHICH WOULD BEST SERVE THE PURPOSE AND, THE TYPE OF MOTOR FOR WHICH THERE ARE LOCAL REPAIR AND SPARE PARTS REPLACEMENTS AVAILABLE TO BEST MOVE THESE BOATS. THE FUNDS WITH WHICH TO PROCURE THIS EQUIPMENT MUST BE MADE AVAILABLE IN THE SHORTEST POSSIBLE TIME.

4. ENHANCE THE CAPABILITY FOR AND CARRY OUT AIR TRANSPORT INSPECTION, TARGETED PRIMARILY TOWARD INTERNAL AIR TRANSPORT, BOTH PUBLIC AND PRIVATE BUT NOT EXCLUDING INTERNATIONAL FLIGHTS.

OVERVIEW

THE USE OF AIRCRAFT IS A MAJOR FACTOR IN COCAINE TRAFFICKING. A RECENT INTELLIGENCE SURVEY IN THE DEPARTMENT OF BENI IN THE GENERAL AREA OF THE TOWN OF RIBERALTA DISCLOSED AT LEAST FIVE HUNDRED PRIVATE AIRSTRIPS IN THAT AREA ALONE. IN ADDITION INTELLIGENCE HAS INDICATED THAT INTERNAL PUBLIC FLIGHTS BETWEEN THE DEPARTMENTS OF SANTA CRUZ, BENI, PANDO AND LA PAZ AS WELL AS INTERNATIONAL FLIGHTS ARE FREQUENTLY USED BY TRAFFICKERS.

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IT IS PROPOSED TO FORM A SPECIAL UNIT WITHIN THE DNSP TO CONDUCT RANDOM, SURPRISE INSPECTION OF INTERNAL FLIGHTS, BASED WHENEVER POSSIBLE ON HARD INTELLIGENCE, TO DISRUPT SUCH TRAFFICKING PATTERNS.

ACTION AGENCIES

NATIONAL DIRECTORATE FOR THE CONTROL OF DANGEROUS SUBSTANCES (DNSP).

MANPOWER, MATERIAL AND FINANCING SUPPORT NEEDED

A GROUP OF NOT LESS THAN FOUR PERSONS, AN OFFICER AND THREE SUBORDINATES, WILL BEGIN IN APRIL 1982 TO CONDUCT SUCH INSPECTIONS ON A RANDOM BASIS. THIS OPERATION WILL BE EXPANDED TO AT LEAST THREE GROUPS OPERATING THROUGHOUT THE COUNTRY BY DECEMBER 1982.

THE TWELVE PERSONS TO BE PROVIDED BY THE DNSP WILL REQUIRE TRAVEL FUNDS AND PER DIEM FOR FREQUENT OPERATIONS OUTSIDE OF LA PAZ OR OTHER BASES OF OPERATION, PLUS OFFICE SUPPORT.

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IMMEDIATE AND FUTURE ASSISTANCE NEEDED

NO IMMEDIATE ASSISTANCE REQUIRED. FUTURE OPERATIONAL COSTS MAY BE REQUIRED.

5. ENHANCE THE CAPABILITY FOR AND CARRY OUT INSPECTION AND CONTROL OF MATERIALS USED AS PRECURSORS.

OVERVIEW

KEROSENE, BICARBONATE OF SODA AND SULPHURIC ACID ARE THE PRIMARY INGREDIENTS USED IN EXTRACTING COCA PASTE FROM COCA LEAF. POTASSIUM PERMANGANATE, HYDROCLORIC ACID, ETHER AND OTHER CHEMICALS COMPLETE THE PROCESS OF REFINING COCAINE HYDROCHLORIDE.

MOST OF THESE PRECURSORS ARE UNDER CONTROL OF THE MINISTRY OF SOCIAL WELFARE AND PUBLIC HEALTH. THIS MINISTRY, HOWEVER, DOES NOT HAVE THE TRAINED INVESTIGATORS REQUIRED TO CONTROL AND PREVENT THE ILLEGAL USE OF THESE CHEMICALS. UNDOUBTEDLY, THESE CHEMICALS ARE BEING IMPORTED AND/OR MANUFACTURED AND SOLD IN BOLIVIA IN QUANTITIES SUBSTANTIALLY IN EXCESS OF LEGITIMATE REQUIREMENTS FOR THE COUNTRY. IT IS KNOWN THAT SIGNIFICANT QUANTITIES OF THESE CHEMICALS ARE BEING IMPORTED ILLEGALLY FROM SAO PAULO, BRAZIL, VIA THE DEPARTMENT OF MATTO GROSSO THROUGH THE DEPARTMENT OF SANTA CRUZ. THERE ARE OTHER SOURCES AND ROUTES OF SUPPLY BEING USED BY THE TRAFFICKERS. IN ORDER TO IDENTIFY BOTH THE LEGAL AND ILLEGAL SOURCES OF SUPPLY, THE LEGITIMATE MANUFACTURERS, WHOLESALERS AND RETAILERS OF THESE CHEMICALS AND THE ILLEGITIMATE PURCHASERS, THE GOB WILL REQUIRE A SPECIALLY TRAINED TEAM OF INVESTIGATORS WITHIN THE DNSP. THE TEAM WILL CONDUCT INVESTIGATIONS AND ASSIST THE MINISTRY OF HEALTH ENFORCE CONTROLS TO STOP THE SUPPLY OF SUCH CHEMICALS TO COCAINE MANUFACTURERS.

BY APRIL 1982, THE FIRST OF TWO SUCH SPECIAL INVESTIGATIVE TEAMS WILL BE FORMED AND WILL COMMENCE OPERATIONS. THE FIRST TEAM WILL DETERMINE LEGITIMATE SOURCES AND OUTLETS OF CONTROLLED CHEMICALS AND MEANS AND METHODS OF EFFECTING CONTROL OVER THEM. THE SECOND TEAM, TO BE FORMED AND OPERATIONAL NOT LATER THAN JULY 1982, WILL CROSS TRAIN WITH THE FIRST GROUP BUT WILL DEVOTE THE MAJORITY OF ITS TIME TO TRACING THE ILLEGAL SOURCES AND OUTLETS FOR THE CHEMICALS, INCLUDING KEROSENE.

EACH TEAM WILL BE COMPOSED OF AT LEAST ONE TRAINED ACCOUNTANT AND ONE ATTORNEY WHO ARE CAPABLE OF CONDUCTING AUDITS OF THE RECORDS OF WHOLESALERS AND RETAILERS OF CHEMICALS, SEARCHING OUT BILLS OF LADING, PAYMENT VOUCHERS AND OTHER RECORDS TO ESTABLISH HOW MUCH OF WHAT CHEMICALS ARE BEING PURCHASED AND SOLD AND FROM WHOM AND TO WHOM. EACH TEAM WILL ALSO HAVE AT LEAST TWO WELL QUALIFIED INVESTIGATORS WHO ARE CAPABLE OF VERIFYING THE LEGITIMATE NEEDS OF THE PURCHASERS OF SUCH CHEMICALS IN ORDER TO FIND AND TO STOP THE DIVERSION OF THE CHEMICALS INTO ILLICIT CHANNELS AND USES. BOTH OF THESE TEAMS WILL COORDINATE CLOSELY WITH THE CRIMINAL INVESTIGATIVE UNIT TO

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PROVIDE LEADS AS TO THE ILLICIT END-USERS OF THE CHEMICALS AND TO COORDINATE THE GATHERING OF EVIDENCE IN ORDER TO PROSECUTE SUCCESSFULLY SUCH PERSONS. THE TEAMS WILL USE CRIMINAL AND REGULATORY LAWS AS NECESSARY TO CAUSE THE LEGITIMATE WHOLESALERS AND RETAILERS OF THE TARGET CHEMICALS TO CEASE THE PROVISION OF THE MATERIALS TO THE ILICIT MARKET.

ACTION AGENCIES

DNSP AND THE MINISTRY OF HEALTH AND SOCIAL WELFARE.

MANPOWER, MATERIAL AND FINANCING SUPPORT NEEDS

EACH TEAM WILL NEED AT LEAST ONE VEHICLE FOR MOBILITY AND WILL REQUIRE FINANCIAL SUPPORT WHEN WORKING AWAY FROM HEADQUARTERS, AS WELL AS SECRETARIAL SUPPORT FOR THE PREPARATION OF REPORTS AND WHEN NECESSARY THE PREPARATION OF PROSECUTIONS OR OTHER LEGAL ACTIONS AGAINST VIOLATORS OF LAWS OR REGULATIONS.

IMMEDIATE AND FUTURE ASSISTANCE

SINCE THIS IS NOT A NORMAL TYPE OF INVESTIGATIVE PRACTICE FOR EITHER THE MINISTRY OF HEALTH OR FOR THE DNSP, SOME INITITAL

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TECHNICAL ASSISTANCE FROM THE DEA OR OTHER U.S. AGENCY WHICH HAS EXPERIENCE IN SUCH INVESTIGATIONS WILL BE REQUIRED TO PROVIDE TRAINING. THE PROVISION OF VEHICLES, OFFICE MACHINES AND PERHAPS OPERATING FUNDS WILL BE IMMEDIATE REQUIREMENTS.

6. ESTABLISH AN ELITE INVESTIGATION UNIT TARGETED AT MOVEMENT OF REFINED COCA PRODUCTS AND PARTICULARLY AT APPREHENSION OF MAJOR VIOLATORS.

OVERVIEW

BOLIVIA IS MOVING AN ESTIMATED 60 METRIC TONS OR MORE OF COCAINE INTO WORLD MARKETS. THERE IS AN ESTABLISHED NETWORK OF NARCOTIC TRAFFICKERS IN BOLIVIA WHO ARE REAPING AN ENORMOUS PROFIT OUT OF THIS ILLICIT TRADE.

THESE TRAFFICKERS ARE FUNCTIONING IN THE HIGHEST ECHELONS OF SOCIETY AND ARE CAPABLE OF AND HAVE EXERTED CONSIDERABLE INFLUENCE IN THE CONDUCT OF THE GOVERNMENT.

TO BRING PEOPLE OF THIS SORT TO JUSTICE REQUIRES, FIRST, AN EFFICIENT, DEDICATED, FEARLESS GROUP OF POLICE INVESTIGATORS WHO CAN AND WILL GATHER THE EVIDENCE NECESSARY TO PROSECUTE THEM; SECOND, AN EQUALLY DEDICATED AND FEARLESS GROUP OF PROSECUTORS WHO CAN AND WILL PRESENT THE EVIDENCE NECESSARY FOR SUCCESSFUL PROSECUTION TO THE COURTS; THIRD A SYSTEM OF JUSTICE IN WHICH THE JUDGES WILL ACCEPT THE EVIDENCE AND SENTENCE VIOLATORS TO SUFFICIENT PENALTIES SO AS TO DISCOURAGE FURTHER VIOLATIONS OF THE LAW, AND FINALLY, AND MOST IMPORTANTLY, A GOVERNMENT WHICH WILL PROVIDE SUPPORT AND BACKING TO EACH OF THESE GROUPS SO THAT THEY CAN EFFECTIVELY CARRY OUT THEIR RESPECTIVE RESPONSIBILITIES.

THE SUB-OBJECTIVE DEALS ONLY WITH THE FIRST OF THE REQUIREMENTS BUT THE OTHERS ARE EQUALLY, IF NOT MORE, IMPORTANT THAN THE FIRST. TO ACCOMPLISH THIS SUB-OBJECTIVE THE DNCSP WILL FORM A UNIT OF NOT LESS THAN TEN TWO-MAN TEAMS BY JULY 1982 EXPANDING TO TEN FOUR-MAN TEAMS BY DECEMBER 1982, LEAD BY AN OFFICER OF SUFFICIENTLY HIGH RANK TO ENSURE IMMEDIATE AND UNQUESTIONING COMPLIANCE WITH HIS DIRECTIONS AND ORDERS. THE TWO-MAN INVESTIGATIVE TEAMS MUST EACH BE QUALIFIED TO CONDUCT INDEPENDENT, CAREFUL, INVOLVED AND COMPLICATED CRIMINAL INVESTIGATIONS, TO BUILD DOSSIERS ON SUSPECTS, TO ANALYZE AND EVALUATE INTELLIGENCE AND TO DEVELOP AND CONTROL PAID AND UNPAID CONFIDENTIAL INFORMANTS. EACH TEAM MUST BE ABLE AND WILLING TO ASK FOR AN RECEIVE ASSISTANCE FROM OTHER TEAMS, THROUGH THE UNIT COMMANDER, ON ANY PHASE OF AN INVESTIGATION AND TO BE ASSURED OF COOPERATION NOT ONLY FROM OTHER TEAMS OF THE UNIT BUT FROM ANY OTHER POLICE UNITS IN THE CONCLUSION OF AN INVESTIGATION AND IN APPREHENSION OF A SUSPECT. THE TEAMS MUST BE ABLE AND WILLING TO CONSULT WITH PROSECUTORS SO THAT WHEN THEY MOVE TO APPREHEND A SUSPECT THEY WILL BE GUIDED IN THE COLLECTION OF SUFFICIENT EVIDENCE TO SUCCESSFULLY PROSECUTE THE OFFENDER. THESE TEAMS WILL BE LOCATED THROUGHOUT THE COUNTRY WHERE INTELLIGENCE DICTATES THAT THEIR INVESTIGATIONS

ARE MOST LIKELY TO MEET WITH SUCCESS. THEIR INVESTIGATORS WILL BE GUIDED AND DIRECTED BY THE COMMANDER OF THE UNIT WHO WILL BE IN A POSITION TO COORDINATE THE INVESTIGATIONS OF THE VARIOUS TEAMS IN A MANNER MOST LIKELY TO INSURE SUCCESS IN APPREHENSION OF MAJOR VIOLATORS. IN THE COURSE OF THEIR INVESTIGATIONS THE TEAMS WILL, WHENEVER POSSIBLE, EFFECT THE INTERDICION OF COCAINE HCL AND OTHER REFINED COCA PRODUCTS AND THE APPREHENSION OF PERSONS IN THE POSSESSION OF THESE PRODUCTS.

ACTION AGENCY

DNSP

MANPOWER, MATERIAL AND FINANCING SUPPORT NEEDED

THIS UNIT WILL REQUIRE AT LEAST ELEVEN VEHICLES, ONE FOR EACH TEAM AND ONE FOR THE COMMANDER. EACH OF THE TEAMS WILL REQUIRE

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A TYPEWRITER, A SECURE LOCATION TO STORE FILES AND DOSSIERS AND OPERATING FUNDS SUFFICIENT TO OPERATE INFORMANTS AND SUCH MOVEMENTS AS WILL BE NECESSARY TO CONDUCT INVESTIGATIONS AWAY FROM THEIR PLACE OF PERMANENT ASSIGNMENT.

IMMEDIATE AND FUTURE ASSISTANCE NEEDS

THE VEHICLES AND TYPEWRITERS AND OPERATING FUNDS WILL BE REQUIRED. A UNIT OF SPANISH FLUENT DEA AGENTS TO ORIENT AND TRAIN IN THIS METHOD OF OPERATION FOR AT LEAST TWO MONTHS SHOULD BE CONSIDERED.

7. ANNUAL U.S. ENFORCEMENT ASSISTED SPECIAL OPERATIONS

OVERVIEW

ONCE EACH YEAR DURING FY 1982, FY 1983 AND FY 1984 SPECIAL OPERATIONS, CONDUCTED WITH ASSISTANCE FROM DEA AND SPECIALLY QUALIFIED U.S. ENFORCEMENT AGENTS, WILL BE MOUNTED IN BOLIVIA. THE PURPOSE OF THESE OPERATIONS WILL NOT ONLY BE TO ASSIST IN NARCOTICS ENFORCEMENT BUT TO HELP MAINTAIN MORALE OF THOSE INVOLVED IN ENFORCEMENT OPERATIONS AS WELL AS PROVIDE FIELD TRAINING FOR SPECIALIZED TYPES OF OPERATIONS. SUGGESTED OPERATIONS ARE:

A. A TWO-MONTH FINANCIAL INVESTIGATION DIRECTED TOWARD THE FLOW OF CASH INTO AND OUT OF BOLIVIAN FINANCIAL INSTITUTIONS TO TRACE AND LOCATE MAJOR VIOLATORS AND THEIR FINANCIAL RESOURCES.

B. A TWO-MONTH INTERDICTION OPERATION UTILIZING BOTH DEA AND BORDER PATROL OR CUSTOMS PERSONNEL TO WORK BOTH INTERNALLY AND AT BORDERS FOR INTERDICTION OF ALL COCA AND COCA PRODUCTS AS WELL AS PRECURSORS.

C. A TWO-MONTH AIRCRAFT INTERCEPTION OPERATION DIRECTED AGAINST THE UTILIZATION OF PRIVATE AIRCRAFT AND PRIVATE AIRFIELDS USED FOR PURPOSES OF NARCOTICS TRAFFICKING.

ACTION AGENCY

TO BE DETERMINED BY THE TYPE OF OPERATION PLANNED.

MANPOWER, MATERIAL AND FINANCIAL SUPPORT NEEDED

TO BE DETERMINED BY THE NUMBER OF TDY PERSONNEL AND SPECIAL EQUIPMENT TO BE UTILIZED.

IMMEDIATE AND FUTURE ASSISTANCE NEEDS

IMMEDIATE NONE. FUTURE TO BE BASED UPON THE TYPE AND SCOPE OF THE OPERATION DECIDED UPON.

VIII. ORGANIZATIONAL STRUCTURE

NOTE: THIS SECTION WILL BE EXPANDED IN THE FINAL DRAFT TO

SHOW THE CURRENT STATUS OF EACH ORGANIZATION AND HOW IT WILL BE DEVELOPED THROUGH THE LIFE OF THE PLAN.

A. THE NATIONAL COUNCIL FOR THE FIGHT AGAINST NARCOTICS TRAFFICKING

THE NATIONAL C[illegible]BLISHED BY THE DECREE LAW 18714 OF NOVEMBER 1981, [illegible]Y MAKING BODY OF THE GOVERNMENT FOR THE FIGHT AGAIN[illegible]S TRAFFICKING. VARIOUS MINISTRIES OF THE GOVERNMENT AND [illegible] GOVERNMENT AND INTERNATIONAL ENTITIES ARE REPRESENTED ON THE COUNCIL. THE EXECUTIVE DIRECTOR IS APPOINTED BY THE PRESIDENT AND HAS FULL DECISION MAKING POWERS.

THE NATIONAL COUNCIL HAS A RELATIVELY SMALL STAFF BUT DRAWS UPON A WIDE RANGE OF EXPERTISE TO ASSIST IN FORMULATING POLICY AND IN DRAFTING PLANS TO CARRY OUT POLICY.

B. DEPENDENCIES OF THE NATIONAL COUNCIL

1. THE NATIONAL DIRECTORATE FOR ADMINISTRATION AND FINANCE.

2. THE NATIONAL DIRECTORATE FOR PREVENTION, REHABILITATION AND INVESTIGATION.

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3. THE NATONAL DIRECTORATE FOR THE SUBSTITUTION AND/OR DIVERSIFICATION OF CROPS.

4. THE NATIONAL DIRECTORATE FOR CONTROL AND COMMERCIALIZATON OF COCA LEAF. (THIS DIRECTORATE OF 450 PERSONS IS PRIMARILY RESPONSIBLE FOR THE OPERATION OF THE GOVERNMENT COCA MONOPOLY)

5. THE NATIONAL DIRECTORATE FOR CONTROL OF DANGEROUS SUBSTANCES. (THIS DIRECTORATE OF APPROXIMATELY 500 PERSONS IS THE DNSP OR THE NARCOTICS POLICE)

C OTHER AGENCIES WHICH COOPERATE WITH THE NATIONAL COUNCIL

1. PRODES
2. MACA
3. IBTA
4. THE NATIONAL POLICE
5. THE ARMY
6. THE AIR FORCE
7. THE NAVY

IX. FINANCIAL REQUIREMENTS THROUGH SEPTMBER 1982

A. ERADICATION OF ILLEGAL CULTIVATIONS. DOLS 500,000.00
(YAPACANI AND RELATED OPERATIONS)
RELEASE OF EXISTING COCA PRODUCTION PROJECT
MONEY (310401-0104) WILL COVER THIS REQUIREMENT.

B. PROVISION OF CROP REPLACEMENT ASSISTANCE, DOLS 500,000.00
IE INITIAL PURCHASE OF SEEDS AND OTHER PLANT
MATERIAL, CONCURRENT WITH OPERATING EXPENSES FOR
PRODES, PLUS INITIAL COMMUNITY SERVICE PROJECTS.
RELEASE OF EXISTING AGRICULTURE PROJECT
MONEY (310401-0202) WILL COVER THIS REQUIREMENT.

C. ENFORCEMENT ACTIONS INCLUDING PURCHASE OF DOLS 800,000.00
LAUNCHES.
RELEASE OF EXISTING ENFORCEMENT PROJECT MONEY
(310401-0101) WILL COVER MOST OF THIS REQUIREMENT.

D. PURCHASE OF TWO HELICOPTERS TO AUGMENT DOLS 3,600,000.00
THE ENFORCEMENT PROJECTS.
PLUS COST FOR SPARES PACKAGE. DOLS 2,000,000.00
RELEASE OF FY-78 FMS FUNDS NEEDED TO COVER THIS
REQUIREMENT.

E. RURAL DEVELOPMENT, INFRASTRUCTURE, OOLS 53,000,000.00
COMMUNITY SERVICE AND CROP REPLACLMENT ACTIVITIES.
TRANCHED RELEASE OVER FISCAL YEARS FY-82 TO
FY-83 OF APPROXIMATELY DOLS 35,000,000.00
FROM AID AND OTHER INTERNATIONAL SHIRA COUNTRY
DONORS STARTING IN AUGUST 1982, FOLLOWED BY AN
ADDITIONAL 18,000,000.00 TO BE PROVIDED MOSTLY
BY OTHER DONORS BY DECEMBER 1983.

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F. ERADICATION OF CHAPARE COCA CULTIVATION DOLS 2,513,000.00
THROUGH JULY 1900. AN ESTIMATED 20,000 PLUS
HECTARES.
IMMEDIATE NEW MONEY WILL BE NECESSARY TO COVER
THIS NEW REQUIREMENT.

G. FUNDS FOR RENTAL OF AIRCRAFT TO SUPPLEMENT DOLS 250,000.00
BOLIVIAN AIR FORCE ASSISTANCE IN VERIFICATION
MISSIONS, RECONNAISSANCE MISSIONS AND ENFORCE-
MENT MISSIONS.

A. BREAKDOWN OF COSTS BY INDIVIDUAL REQUIREMENTS

1. ERADICATION OF ILLEGAL CULTIVATION

A. THE YAPACANI PROJECT IS CURRENTLY DOLS 52,800.00
TIMATED TO REQUIRE U.S. DOLS 52,800.00 OF A DOLS
102,500,00 TOTAL COST FOR THE PROJECT. THE U.S. SHARE
IS TO PURCHASE HERBICIDES, HERBICIDES CARRIERS,
EQUIPMENT AND DAY LABORERS TO CARRY OUT THE
ERADICATION OF APPROXIMATELY 100 HECTARES AS A
PILOT PROJECT AND, POSSIBLY AN ADDITIONAL UNCON-
FIRMED 300 HECTARES WITHOUT HERBICIDE TREATMENT.

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TO SECSTATE WASHDC PRIORITY 1277
INFO AMEMBASSY LIMA

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DEPT ALSO PASS AID

B. IT IS THE BEST ESTIMATE AT THIS TIME THAT THERE ARE AN ADDITIONAL 1500 HECTARES OF COCA THROUGHOUT THE BALANCE OF THE AREAS OF ILLEGAL CULTIVATION OUTSIDE OF THE CHAPARE AND YUNGAS. A U.S. INPUT OF APPROXIMATELY DOLS 547,200.00 MIGHT SERVE TO ACCOMPLISH THE TASK OF ERADICATION, IF THE COST PER HECTARE FOR ERADICATION CAN BE BROUGHT DOWN TO LESS THAN HALF OF THAT PROJECTED FOR THE YAPACANI PROJECT. DOLS 547,200.00

DOLS 600,000.00

B. PROVISION OF CROP REPLACEMENT ASSISTANCE BY PRODES

A. PURCHASE OF SEEDS, AND OTHER PLANT MATERIAL	DOLS 250,000.00
B. OPERATIONAL SUPPORT	DOLS 50,000.00
C. PERSONAL SERVICES CONTRACTS	DOLS 50,000.00
D. QUICK ACTION, HIGH VISIBILITY, HIGH IMPACT COMMUNITY SERVICE PROJECTS	OOLS 150,000.00
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--	DOLS 500,000.00

C. ENFORCEMENT AND CONTROL ACTIONS

A. OFFICES AND TROOP QUARTERS IN COCHABAMBA AND SANTA CRUZ FOR 100 PLUS PEOPLE FOR MOBILE CHECKPOINT OPERATION. DOLS 100,000.00

B. OFFICES IN COCHABAMBA, SANTA CRUZ, VILLA TUNARI, SANTA ROSA AND TODOS SANTOS FOR THE ELITE INVESTIGATIONS UNITS. DOLS 50,000.00

C. LAUNCHES FOR NAVAL ERADICATION OPERATIONS DOLS 100,000.00

D. DESKS, OFFICE FURNITURE AND EQUIPMENT FOR RELOCATED AND NEW OFFICES. DOLS 10,000.00

E. 20 VEHICLES AT DOLS 15,000.00 EA. OOLS 300,000.00

F. 20 TYPEWRITERS AT DOLS 500.00 EA. DOLS 10,000.00

G. OPERATING FUNDS, INCLUDING PER DIEM AND INFORMANT COSTS AND TRAVEL COSTS FOR MOBILE CHECKPOINT TEAMS, AIR TRANSPORT INSPECTION TEAMS, CHEMICAL CONTROL TEAMS, AND FOR THE INVESTIGATION UNIT. DOLS 180,000.00

H. TDY DEA TRAINING PERSONNEL DOLS 200,000.00

I. TDY ERADICATION TRAINING PERSONNEL DOLS 50,000.00

SANITIZED

-- DOLS 1,000,000.00

D. PURCHASE OF TWO HELICOPTERS TO AUGMENT THE ENFORCEMENT PROJECTS (BY GOB AREA FMS) DOLS 3,600,000.00

PLUS SPARE PARTS PACKAGE FOR MAINTENANCE AND REPAIR. DOLS 2,000,000.00

DOLS 5,600,000.00

E. RURAL DEVELOPMENT, INFRASTRUCTURE, COMMUNITY SERVICE AND CROP REPLACEMENT ACTIVITIES.

CROP SUBSTITUTION AND INFRASTRUCTURE (JULY 1982).	DOLS 10,000,000.00
(FROM CURRENTLY SUSPENDED AID PROJECTS) INITIAL INTEGRATED RURAL DEVELOPMENT PROJECT (APPROVED AUGUST 1982 WITH DISBURSEMENTS TRANCHED FROM FY-78 THRU FY-83)	DOLS 25,000,000.00
POSSIBLE FOLLOW-ON AGRICULTURE PRODUCTION AND AGRO-INDUSTRIAL EFFORTS (BY OTHER DONORS).	DOLS 18,000,000.00
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--	53,000,000.00

F. ERADICATION OF COCA CULTIVATIONS IN THE CHAPARE THROUGH 7-1-83

A. OFFICE EQUIPMENT AND FURNITURE FOR DEVELOPING DIRECTORATE OF SUBSTITUTION AND DIVERSIFICATION OF CROPS INTO AN EFFECTIVE ORGANIZATION OF MORE THAN 100 PERSONS. DOLS 100,000.00

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INFO AMEMBASSY LIMA

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B. PER DIEM AND OPERATING EXPENSES FOR ALL BUREAU OF REDUCTION, BUREAU OF SUBSTITUTION AND BUREAU OF ERADICATION TEAMS OF THE DSD WHO WILL BE WORKING IN THE FIELD FOR 18 MONTHS. DOLS 150,000.00

C. 20 VEHICLES, 1 EACH FOR 20 TEAMS AT DOLS 15,000.00 EAGM DOLS 300,000.00

D. PROPAGANDA-EDUCATION CAMPAIGN TO ADVISE THE FARMERS OF THE REASON FOR THE PROGRAM AND TO SOLICIT THEIR COOPERATION FOR VOLUNTARY ERADICATION. DOLS 50,000.00

E. ESTIMATED INCENTIVE COST OF DOLS 200.00 PER HECTARE FOR 5000 HECTARES VOLUNTARILY ERADICATED BY THE FARMERS. DOLS 1,000,000.00

F. COST TO MANDATORILY ERADICATE AN ESTIMATED 5,000 HECTARES THAT ARE NOT DONE VOLUNTARILY.

1. HERBICIDE, 6 LITERS PER H X 5,000, X DOLS 7.50 225,000.00
2. KEROSENE, 1320 LITERS PER H X 5,000 X PESOS BOLIVIANOS 5. 375,000.00
3. DAY LABOR DOLS 62.50 PER H X 5,000 313,000.00
-- (913,000.00)
-- DOLS 2,513,000.00

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